

# Royal Borough of Kingston upon Thames

# Pension Fund Annual Report 2015/16

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#### INTRODUCTION AND OVERVIEW

#### **Report of the Director of Finance**

I am pleased to introduce the Annual Report for the financial year 2015/16.

#### **The Pension Fund Panel**

The Pension Fund Panel ("the Panel") is responsible for overseeing the management of the Royal Borough of Kingston upon Thames Pension Fund, including investments, actuarial work, administration and fund governance.

During 2015/16, the Panel challenged the performance of the investment managers, who manage mandates in accordance with the Fund's investment strategy. At two "all day" meetings, each manager was required to present to the Panel and account for their performance against the mandate benchmark they have been set. Any changes to the manager investment teams were also discussed and the managers were required to disclose any changes to their internal control systems and procedures to give assurance that reported exceptions and control weaknesses do not impact on the Pension Fund assets.

In addition, the Panel at scheduled quarterly meetings, considered various key items, as well as monitoring the activity and performance of the investment managers.

It was agreed at the June 2015 meeting to implement a rebalancing policy to ensure that asset allocation remains in line with the agreed investment strategy. The Panel endorsed the introduction of tolerance ranges around the Fund's strategic allocation to ensure that the Fund's asset allocation is consistently within the agreed investment strategy. The Statement of Investment principles was updated accordingly.

At the same meeting the Panel endorsed the action taken by officers in accepting reduced fees from four of the Fund's managers, which based upon asset market values at the time and similar performance levels equated to total savings in fees of approximately £125,000.

Over the past three years the equity value investment approach has been out of favour as market conditions favoured growth stocks. Therefore, in February 2016, as part of the Panel's preparation for the review of the investment strategy - to follow the outcome of the Actuarial valuation - and the potential opportunities for investment as part of the development of the London Collective Investment Vehicle (CIV), the Panel gave further consideration to the value approach of equity investing used by Schroders.

The fund is a shareholder in London LGPS CIV Limited, which was set up by London Boroughs' Pension Funds in 2014 to help improve the overall performance of the Funds. The aim is to have pooling of investments thus reducing management costs significantly. Although none of RBK's investment managers' were included in the initial group of sub funds launched during 2015/16, the Panel agreed to the successful transfer of RBK's Pyrford Fund Managers' holding to the London CIV in June 2016.

The arrangements for the 2016 triennial actuarial valuation started during the year - the timetable runs to 31 March 2017. At its meeting in February 2016, the Panel received a presentation from Hymans Robertson LLP, the Fund's actuary. This provided background to the approach, timetable and outcomes from the process, which the Panel found very informative.

The Panel has been concerned about the performance of the Pensions Administration team, and has received regular updates on this matter – noting in particular self service system implementation, and the Shared Service delivery with the London Borough of Sutton, which commenced on 1 April 2016.

The Panel's work programme for 2016/17 includes:

- ongoing review of the Fund's investment strategy, in consultation with the Fund's investment advisers (Aon Hewitt), and opportunities to access the London CIV;
- Investment Benchmarking;
- Actuarial Valuation results:
- Arrangements for procurement of Actuarial Services contract; and
- Custodian Activity.

I would like to thank the Members of the Pension Fund Panel and our volunteer advisory member Matthew Lambe, for their work during the year.

#### **Pension Board**

The Pension Board was set up in line with the requirements of the Public Service Pensions Act 2013, and the Local Government Pension Scheme (Amendment Regulations 2014, and became operational from April 2015.

The Board is not a decision making body - its remit is to assist RBK in carrying out its functions as the "administering authority" for the Fund, by scrutinising the approach and governance of the decision making processes.

The Board met three times in the 2015-16 financial year. The initial meeting (July 2015) included a training session for Board members explaining their roles and responsibilities, as well as providing details of both the LGPS and the RBK Pension Fund's position. Training is an important aspect of ensuring that the Board's members have the knowledge to carry out its remit, and this is reflected in the approach to setting a work programme. Additionally, Board members have a standing invitation to attend meetings of the Pension Fund Panel, and some members attended briefings at those meetings.

Substantive items considered at subsequent meetings include the Fund's approach to preparing for the proposed introduction of KPI's for the whole of the LGPS, risk management, investment pooling, and the 2016 actuarial valuation.

Finally, the Board monitored the approach to addressing concerns regarding Pensions

Administration, including the late issuing of annual benefit statements.

#### **Investment Summary**

Global equity markets experienced periods of volatility in each quarter during 2015/16. As at 30 September 2015 the total market value of the Fund had fallen by £34 million since the beginning of the financial year. The majority of the decrease in fund value was due to relatively weak global equity market performance, as worries over Chinese growth had fuelled concerns about the wider global economy. However, in the final quarter, global equities were boosted by a surge in oil prices from low levels, enhanced stimulus measures from the European Central Bank, and easing worries over the pace of US interest-rate rises. This volatility in global investment markets meant that the Fund performed less strongly than in the previous year. Global equity markets fell in 2015-16, while bond markets provided small positive returns. Property was the strongest performing asset class, returning 10.5% in the year. Overall, the value of the Fund increased to £651.5 million as at 31 March 2016 (an overall increase of £10.6m over the year).

Over the year, the total Fund return was -0.6% compared to the combined customised benchmark return of 0.2%. The average Local Authority Universe – a peer group of 88 UK local authority pension funds - also returned 0.2%.

Longer-term, the Fund's three-year annualised performance was 7.6% compared with the customised benchmark return of 7.0% and the Local Authority Universe return of 6.4%. Over this period, the Fund has outperformed the benchmark and Universe due to the impact of total equities stock selection on the total fund performance. The difference in results reflects differences in the Fund's asset mix and weighting relative to the Universe – over the period the Fund's exposure to equities was higher than many of its peers.

All equity markets, with the exception of North America, produced negative returns over the year. In spite of a surprise outright majority being returned in May's general election, domestic equities lost ground in the early part of the period. After rebounding to some extent in the December quarter, they ended the period down 4%, reflecting the high exposure to oil majors and commodities, which continued to suffer as oil prices fell. There was consistent positive quarterly performance from North America helped by the strong US Dollar. Also, Japan (despite a weak Yen) and the Pacific markets performed well, particularly in the first and fourth quarter. Investors' concern about the prospect of another hung parliament in the general election undermined the fortunes of the domestic UK market during the year. However, in the final quarter markets were buoyed by improved investor confidence and this contributed to the Fund's biggest quarterly increase in market value. Overall, the Fund returned -0.7% on equities during the year. This compares favourably with the MSCI AC World Index, the benchmark against which the performance of the Fund's equity investments is measured, which returned -1.2% in the year.

After the double-digit returns of the previous year, bond performance was much more subdued with an aggregate return in low single figures. Yields fell at the outset of the year and by Christmas, returns were looking quite negative. Central government comments and

risk aversion generally in the closing quarter however saw yields pick up. The Fund's total bond portfolio achieved 0.1% during the year compared to the benchmark (iBoxx All Stocks Non-Gilts Index) return of 0.4%.

UK Property continued its strong run, with returns broadly in line with the previous year. The Fund gained 10.5% on its property investments compared to the benchmark (IPD UK All Balanced Funds Index) result of 10.6% in 2015/16.

The combined performance of the two Diversified Growth Funds (DGFs), which were introduced to provide some diversification and reduce the Fund's volatility, was -1.5%. The Pyrford Fund produced a positive return of 1.6%, whilst the Standard Life Fund showed a return of -4.6%.

#### **Actuarial Valuation**

The Fund receives half yearly updates from its actuary, calculated on a rolled forward basis using the 2013 valuation data and assumptions. The funding update as at 31 March 2016 indicates that the funding level is 74.2% from the position of 70.5% at the last formal valuation at 31 March 2013. The change is largely attributed to better than expected investment returns since 2013. The result is that although investment performance exceeded the assumptions made at the 2013 valuation, the Fund's liabilities have increased significantly from £712m to £869m over the same period on an ongoing funding basis. The actuary's recommendations set the required level of employer contributions for the three year period from 2014/15 and the period over which the Fund is expected to become fully funded. This was one of the key inputs into the review of the Fund's long-term investment strategy during 2014/15. The next actuarial review will take place at 31 March 2016. Work on this valuation is in progress.

#### **Scheme Administration**

2015/16 was again a busy year for Local Government Pension Scheme (LGPS) administrators.

The team's workload included managing the ongoing impact of the April 2014 scheme changes, work to fully embed the new IT system for pensions administration (Civica) which was implemented jointly with the London Borough of Sutton, and preparation for the 2016 triennial valuation.

A shared Pensions Administration service with the London Borough of Sutton, hosted by Sutton, went "live " in April 2016 - the team were heavily involved in preparatory work for this change in arrangements.

Another challenge has been the continuing preparation for auto-enrolment – this requires scheme administrators to confirm at regular intervals that employees who are eligible to be members of the scheme but have chosen to opt out do not wish to change that decision (previously the onus has been on the employee to notify the employer should he /she wish to change the decision). Whilst this is now in place for new employees, Royal Borough of

Kingston (as an employer) has opted to delay full implementation for existing employees until 2017.

Leigh Whitehouse Director of Finance

#### MANAGEMENT AND FINANCIAL PERFORMANCE

#### Introduction

This annual report sets out key information about how the Royal Borough of Kingston upon Thames Pension Fund is managed for the benefit of all employers, contributors and beneficiaries. This report summarises the financial and management performance in 2015/16 and it is produced in accordance with guidance contained in the Local Government Pension Scheme (LGPS) regulations.

During 2015/16 the Panel agreed to implement a rebalancing policy to ensure that asset allocation remains in line with the agreed investment strategy. The Panel endorsed the introduction of tolerance ranges around the Fund's strategic allocation to ensure that the Fund's asset allocation is consistently within the agreed investment strategy. The Statement of Investment principles was updated accordingly.

In February 2016, the Panel acting on specialist advice gave further consideration to the value approach of equity investing, as part of the Panel's preparation for the review of the investment strategy to follow the outcome of the Actuarial valuation, and the potential opportunities for investment as part of the development of the London Collective Investment Vehicle (CIV).

The Panel also acted on specialist advice and introduced more diversification to broaden the sources of investment returns over the longer term and mitigate risk taking into account the changing pattern of market volatility. The Fund's exposure to bonds / property increased and the allocation to equities was reduced.

The Panel reviews fund managers' activity and results quarterly to ensure that the investment strategy remains consistent with the objectives and performance targets are being met.

The Panel is made up of five elected members of Royal Borough of Kingston upon Thames, four non-voting members representing Kingston University, Kingston College (the two largest scheduled bodies), the RBK staff side and the Association of Retired Council Officers. This promotes good governance and increases stakeholder involvement in the management of the Fund. Also, an independent advisory member serves on the Panel.

This annual report and its appendices are published on the Council's website. The report contains links to the website and to the financial statements of the Pension Fund for 2015/16. The Pension Fund's statement of accounts has been prepared in accordance with CIPFA's latest Statement of Recommended Practice (SoRP).

#### **RISK MANAGEMENT**

Following a review of the Fund's governance arrangements during 2014/15, the Panel approved the development of a standalone Risk Register for the Fund to be reported

regularly to the Panel. The register was reviewed regularly in 2015/16.

The most important risk facing the Fund is that its assets will be insufficient to meet its liabilities in the long-term. The Royal Borough of Kingston upon Thames as Administering Authority for the Royal Borough of Kingston Pension Fund appreciates the importance of effective risk management and have taken appropriate steps to ensure that there is a clear process by which the risks implicit in the Pension Fund are systematically identified, monitored and managed at the strategic and operational level. The Authority has a formal risk management strategy and risk register which is monitored and reviewed by the Director of Finance on a regular basis giving regard to changes in the internal and external environment. Assurances on the robustness of the Authority's risk management arrangements are provided by officers and external advisers to the Pension Fund Panel.

#### Governance Risk

Responsibility for the Royal Borough of Kingston Pension Fund's investment strategy, fund performance, investment transactions and related matters is delegated to the Pension Fund Panel which reports to the Treasury Committee for decision-making. The Panel is subject to the Council's Standing Orders and the Code of Conduct.

The Panel considers investment strategy options as an integral part of the funding strategy to avoid mismatch risk. Broadly, the approach to risk management is to minimise risk which cannot be eliminated entirely. All investments expose the Fund to varying levels of risk. The decision-making process used in the investment strategy review and the selection of fund managers is designed to ensure that the level of risk taken by managers and the custodian is kept to the minimum and consistently within the risk tolerance range necessary to achieve the Fund's investment objectives.

Internal controls and processes are in place to manage administrative and other financial risks. Risk management processes ensure that key risk exposure is identified and action plans put in place to manage and mitigate risk. The Administering Authority works collaboratively with the other employers in the Fund, fund managers, custodian and specialist advisers. All advice is delivered via formal meetings involving Elected Members, and recorded appropriately.

The Administering Authority informs other employers of their obligations to the Fund and employers are required to notify the Administering Authority promptly of all changes to their circumstances, prospects or membership.

The fund managers and custodian are required to report annually on internal control compliance, to demonstrate they comply with their risk controls.

#### Financial Risk

The Administering Authority shares common financial management framework with the Council and uses the Council's financial accounting system. The Pension Fund maintains its own separate bank account. Late payment of contributions by employers and admitted bodies is monitored and regulated through a sanction for late payment. Reconciliation processes and monitoring controls ensure all contributions are paid on time.

The management of financial instruments risk is disclosed in the Statement of Accounts 2015/16 (Note 15).

#### Investment Risk

The Fund invests on the basis of specialist advice and manages investment risk through diversification by asset class, geographies and use of external fund managers to manage investments. The Fund's assets are managed by seven managers across global equities, fixed income (corporate and absolute return) bonds, property and diversified growth funds mandates.

Having reduced its exposure to equities during 2014/15, with the last tranche of monies shifted into Diversified Growth Funds in March 2015, the strategic allocation was unchanged in 2015/16.

The Panel is supported by expert investment and legal advisers, external fund managers and a global custodian for safe custody of assets. Also, an independent advisory member has been appointed to support the work of the Panel. The advisers provide specialist input to the Panel to facilitate informed decisions on investment matters.

The Panel follows a due diligence process in the selection of the fund managers and other service providers, to ensure the appointment of appropriate firms who demonstrate the ability to manage the Fund's assets within the investment risk parameters specified in the Investment Management Agreement (IMA).

The Panel reviews activity and monitors performance and risk, at total Fund and individual manager level, against set targets and benchmarks on a quarterly basis based on independently validated information.

#### Regulatory Risk

The LGPS is facing continuing reform. The funding strategy is exposed to changes in the Scheme benefits and tax status of the Fund's investments from a cost perspective. To mitigate this risk, the Administering Authority considers all consultation papers issued by the Government and comments where appropriate. Also, the Authority takes professional advice from the Fund's actuary and

investment adviser as required.

After its inception in 2015, the Pension Board, and this body will continue to develop its work programme during 2016-17.

The Administering Authority continues to ensure that timely action is taken to implement any changes under new regulations and that it remains proactive and innovative in respect of the significant regulatory developments and challenge of more reforms in the coming years.

During 2015-16, the Government kept under consideration a number of options for further consultation regarding the ongoing reform of the LGPS and implication for the investment management arrangement of the Scheme. Although the Government has ruled out compulsory mergers at the present time, it is in favour of greater collaboration amongst Funds, and proposals for Investment Pools are advancing rapidly.

To meet this requirement, the Royal Borough has worked collaboratively with other London LGPS Administering Authorities to establish a Collective Investment Vehicle (CIV) - known as London LGPS CIV Limited. Over time, the pooling of investments will have the effect of reducing investment management costs significantly. Although none of RBK's investment managers' were included in the initial group of sub funds launched during 2015/16, the Panel has subsequently approved the successful transfer of RBK's holding in the Pyrford Diversified Growth Fund to the London CIV in June 2016.

The Council also utilises frameworks set up by other Authorities to procure specialist services for the Pension Fund.

#### Administration Risk

The Pension Fund Panel is responsible for the administration of the Fund. The Panel meets quarterly to consider various reports on matters in the programme of work for the period. In addition the Panel meets twice a year to carry out a comprehensive assessment of fund managers' performance.

The Panel receives reports and updates on pensions administration covering workload, staffing and systems. Also, the Panel monitors performance of the Scheme administration in respect of active, deferred and retired members. The risk of late payment of member benefits and miscalculation of benefits through manual error is managed through a workflow system and through use of system controls and internal checking.

The risk of incorrect payment, late payment and non-payment of contributions is mitigated by ensuring that an effective process is maintained to collect employer and employee contributions due to the Fund. The Administering Authority communicates and works closely with the other employers to ensure that they

understand their obligations to the Fund.

The risk of monies not being promptly invested is mitigated by daily cash flow management and monitoring of the Pension Fund bank account to ensure that amounts not required for day-to-day commitments are invested with fund managers.

The Authority seeks to employ skilled and experienced officers and ensures that staff are trained and kept up to date on changes to the LGPS.

#### **Business Continuity**

Risk of system failure is managed through an externally managed pension benefits administration system with daily back up in addition to use of the Council's business continuity plans which are tested and updated annually.

#### **FINANCIAL PERFORMANCE**

#### **Fund Accounts and Net Assets Statement**

The Auditors Report and the Pension Fund Statement of Accounts for 2015-16 are appended to this report (Appendices 1 and 2) and will be made accessible via the link below <a href="http://www.kingston.gov.uk/downloads/200285/financial\_information">http://www.kingston.gov.uk/downloads/200285/financial\_information</a>

## **Five Year Summary of Financial Statistics**

Year Ended 31 March Revenue Account	2012 £'m	2013 £'m	2014 £'m	2015 £'m	2016 £'m	
Income	ncome					
Contributions	29.2	29.5	31.4	33.7	35.8	
Investment Income	6.8	7.2	6.9	5.0	4.0	
Cash Transfer Values	2.3	6.7	9.6	3.6	1.7	
	38.3	43.4	47.9	42.3	41.5	
Expenditure						
Pension & Benefits	22.8	23.5	25.3	26.5	28.7	
Management Expenses	1.9	2.2	3.4	3.7	3.4	
Cash Transfer Values	3.0	3.7	3.0	1.8	2.3	
	27.7	29.4	31.7	32.0	34.4	
Surplus for the Year	10.6	14.0	16.2	10.3	7.1	
Revaluation of Investments	(3.8)	55.8	31.1	87.3	(5.0)	
Change in Fund Value	6.8	69.8	47.3	97.6	2.1	
Total Fund Value	431.6	501.4	548.7	646.3	648.4	

The Fund continues to be a growing Fund and cash flow positive, as contributions from members and employers exceed the cost of pensions and benefits payable.

Investment Management Expenses	31-Mar-14 £'000	31-Mar-15 £'000	31-Mar-16 £'000
Management Fees	2,212	2,588	2,287
Performance Fees	63	48	44
Custody Fees	17	18	19
Transaction Costs	215	168	133
TOTAL	2,507	2,822	2,483

Investment Management Expenses Commentary				
Portfolio management fees indicate an increase on last year.	te an to improve transparency regarding the level of managers' fees.			
	market value of assets under management, and more significantly an increase in the proportion of assets in the two Diversified Growth Funds, which are a more expensive asset class.			
Aon Hewitt the Pension Fund's investment advisers carried out advisory work throughout the year.	Aon Hewitt, appointed through the Croydon Framework as the Pension Fund's investment advisers, carried out work on the investment strategy and provided advice on a number of matters, in particular Fund rebalancing and on approaches to equity investment.			

#### INVESTMENT POLICY AND PERFORMANCE

The Fund's current strategic asset allocation was approved by the Panel in December 2014. In June 2015 the Panel also endorsed the introduction of tolerance ranges around the Fund's strategic allocation with an appropriate rebalancing policy (excluding property – due to allocation size and illiquidity.

Below is a breakdown of the current strategic asset allocation of the Fund at 31<sup>st</sup> March 2016, and the permitted ranges for the re-balancing policy.

Asset class	Strategic Asset Allocation	Permitted Range
	%	%
Equities	60	55 - 65
Diversified Growth Fund (DGF)	20	15 - 25
Bonds	15	10 - 20
Property	5	No rebalancing
Total	100	100

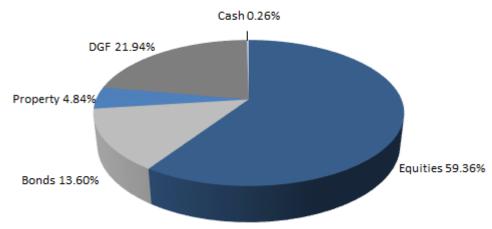
In the second quarter of 2015/16, the Fund's bond manager, Henderson received additional funding of £7m, sourced by two "bulk transfers" from the London Borough of Sutton Pension Fund.

An opportunity to purchase units on the primary market in the Triton Property Fund managed by UBS, became available in the second quarter. The annual "lump sum deficit" employer contribution transfer from RBK to the Pension Fund was used to purchase units to the value of £4.24m in September.

In November UBS offered to existing investors the opportunity to invest in the Triton Property Fund at a reduced offer price. Although the investment opportunity was oversubscribed, the Council was able to buy units in the Fund to the value of £1.1m, which were issued in February 2016.

Below is the asset allocation at 31<sup>st</sup> March 2016. It shows that the Fund's policy mix is consistent with the investment strategy agreed by the Pension Fund Panel with a small balance of cash held for liquidity purposes.





Fund managers' results are measured against specified benchmarks and each manager is set clear outperformance target. The current benchmarks and fund managers' targets are shown in the table below.

Portfolio	Mandate	Benchmark	Target (over Rolling 3 Years)
Fidelity	Global Equities	MSCI AC World Index	+1.5% to +2.0% pa
Columbia Threadneedle	Global Equities	MSCI AC World Index	+2.5% to +3.0% pa
Schroders	Global Equities	MSCI AC World Index	+3.0% pa
Henderson (ASC) <sup>1</sup>	UK Bonds	iBoxx All Stocks Non-Gilts Index	+0.5% pa
Henderson (TRB) <sup>2</sup>	UK Bonds	No Benchmark	+6.0% pa
UBS	UK Property	IPD UK All Balanced Funds MI	Outperform IPD Index
Pyrford	Diversified Growth Fund	RPI	+5% pa
Standard Life	Diversified Growth Fund	6 month LIBOR Rate	+5% pa

<sup>&</sup>lt;sup>1</sup>All Stocks Credit <sup>2</sup>Total Returns Bond

## **Summary of Investment Assets at 31 March 2016**

The market value of the assets managed by each fund manager as at 31 March 2016 is shown below. A small part of the fund is invested internally – this is cash held for short term cash flow reasons or pending allocation to one of the investment managers.

Manager	Asset Class	Market Value £'000	Total Assets by Market Value (%)
	Global Equities Fund	157,504	24.17
Fidelity	Other Managed Funds (Emerging Market equities)	16,579	2.54
	Cash and other investment balances	3,183	0.49
ColumbiaThreadneedle	Unitised Insurance Policy (Global equities)	122,398	18.79
Schroders	Other Managed Funds (Global equities)	86,511	13.28
Henderson	Other Managed Funds (Bonds)	88,480	13.58
UBS	Property Unit Trusts	29,822	4.58
Cash and other investment balances		1,703	0.26
Pyrford	Other Managed Funds (DGF)	73,420	11.27
Standard Life	Other Managed Funds (DGF)	70,078	10.76
In house	Cash	1,670	0.26
London CIV	Regulatory Capital	150	0.02
TOTAL		651,498	100.0

#### **Asset Allocation**

The ten largest **holdings** of the Pension Fund were as follows:

Name	Value as at 31 March 2016 £'000	% of Total Net Assets as at 31 March 2016
Columbia Threadneedle TPN Global Equity Fund	122,398	18.79
Schroder Life QEP Global Active Value Fund	86,511	13.28
Pyrford Global Total Return (Sterling) Fund Class A	73,420	11.27
Standard Life Global Asset Return Strategies (GARS)	70,078	10.76
Henderson All Stocks Credit Fund	57,331	8.80
Henderson All Stocks Total Return Bond	31,095	4.80
UBS Triton Property Unit Trust	18,904	2.90
Fidelity Select Emerging Markets Fund	16,579	2.58
Standard Life Inv Plan Property Fund	8,426	1.30
Apple Inc	3,107	0.48

The nine largest holdings above are in the managers' own vehicles - pooled funds of the seven fund managers.

The 10 largest directly held equity holdings of the Pension Fund were as follows:

Name	Value as at 31 March 2016 £000	% of Total Net Assets as at 31 March 2016
Apple Inc	3,107	0.48
General Electric	2,297	0.35
Johnson & Johnson	2,009	0.31
Coca-Cola	1,896	0.29
Facebook A	1,635	0.25
Wells Fargo & Co	1,626	0.25
Alphabet A	1,581	0.24
Amazon	1,569	0.24
Alphabet C	1,557	0.24
Procter & Gamble	1,459	0.22

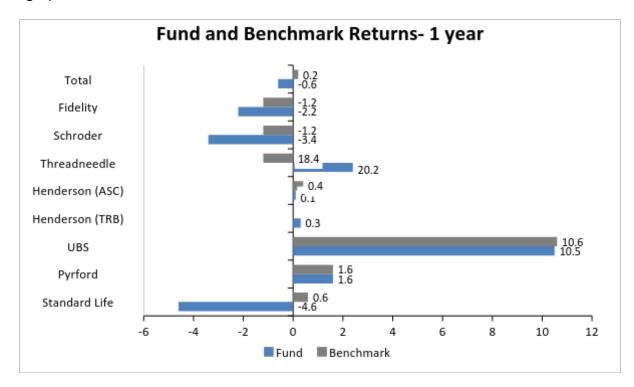
#### Pension Fund Performance 2015 - 2016

The table below sets out the quarter by quarter results for the Fund in 2015-16. The total Fund return for the year was -0.6%, compared to the benchmark return of +0.2%. The relative return represents an under performance of -0.8%.

2015-16	First Quarter April to June 2015 %	Second Quarter July to Septembe r 2015 %	Third Quarter October to December 2015 %	Fourth Quarter January to March 2016 %	Total Annual Performanc e 2015-16 %
Fund Return	-3.5	-3.8	5.8	1.2	-0.6
Benchmark Return	-3.5	-3.3	5.0	2.2	0.2
Relative Return	0.0	-0.5	0.8	-1.0	-0.8

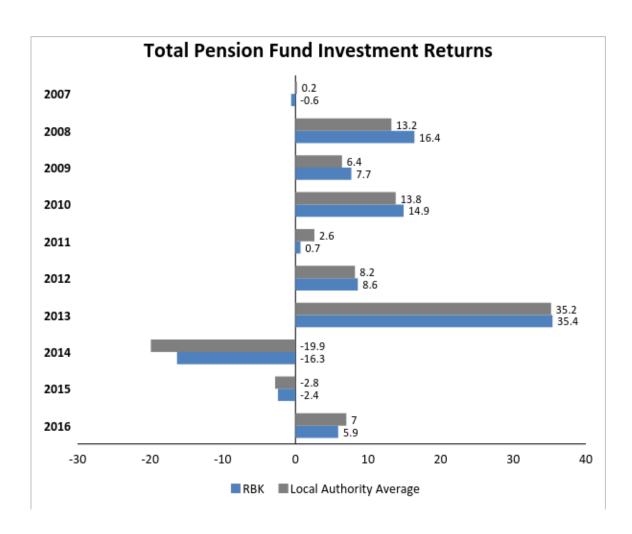
Each of the fund managers is required to outperform their respective benchmark over a rolling three year period.

Fund managers' performance against their benchmark for the year 2015-2016 is shown in the graph below.



#### **Investment Returns**

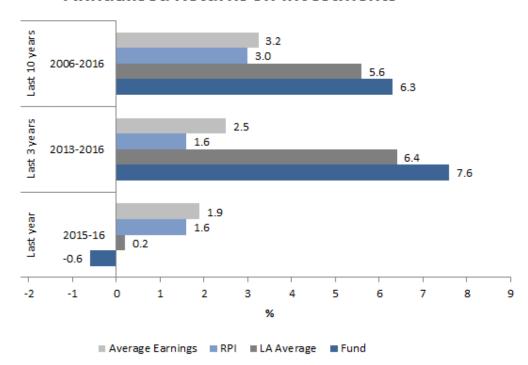
The chart below compares the Fund's performance over the last ten years with the WM Local Authority Peer Group Average of 88 local authority funds (total assets valued at £207 billion, as at 31 March 2016). The annual returns take into account the change in market value of the Fund's investments together with the income they have earned over the period.



#### **Annualised Investment Returns**

The chart below shows the Fund's performance compared to the local authority average, price inflation (Retail Price Index - RPI) and wage inflation (national average earnings) over various durations.

#### Annualised Returns on Investments



#### **ADMINISTRATION AND BENEFITS**

#### **Scheme Administration**

Since April 2016, the administration of the Pension Scheme is now handled by the shared Pensions Administration service hosted by Sutton. The new arrangement provides a level of capacity and resilience which was becoming difficult to maintain in a single organisation. The team covers all of the work associated with scheme members, and is also responsible for the administration of the Council's additional voluntary contribution (AVC) arrangement with Aviva.

The Team's web pages can be found on the RBK website <a href="http://www.kingston.gov.uk/pensions">http://www.kingston.gov.uk/pensions</a>. There are also links to related websites including the

2014 Scheme.

The new LGPS came into force on 1 April 2014. This is operated on a Career Average Revalued Earnings (CARE) basis. This means that pension is accrued each year based on salary earned and then revalued. There is an underpin for members born before 1 April 1956 to ensure that their benefits are no less than they would have received under the 2008 Scheme.

Much of 2015/16 was been spent dealing with the implementation of UPM, the new pension administration system, and in preparing for the implementation of the shared service.

It is intended to implement "self service" for simple member requests during 2016, and preparatory work for that is underway.

The Annual Pension Fund Meeting, which is open to all members, was held on 16 November 2015 and was again poorly attended. Jeremy Randall, Head of Finance – Strategy and Accounting, gave a presentation on Fund investment performance and on the potential changes arising from investment pooling. Sue Grimstead gave an update on administration, including the proposed shared service and implementation of self service.

In view of the low attendance at meetings, the Panel has approved a change whereby instead of holding an annual meeting, the Fund will produce a shortened form of this report and place this on our website.

#### **Fund Membership 5 Year Analysis**

Year	2011/12	2012/13	2013/14	2014/15	2015/16
Active	4,143	4,056	4,385	4,762	5,565
	,	,	,	,	•
Deferred	4,054	4,169	4,483	4.824	4.836
Pensioners and Dependents	3,410	3,513	3,673	4,045	4,039
Early Retirement	62	32	11	30	40
(Efficiency/Redundancy)					
III Health Retirement	3	2	3	4	3

#### **Communications**

There is an extensive website for Scheme Administration which contains the following:

- A link to the 2014 Scheme website to calculate the cost of buying extra pension by paying Additional Pension Contributions and produce an application form.
- Information about Additional Voluntary Contributions with Aviva.
- Forms for Expression of Wish and nominating a co-habiting partner

- Opt in and opt out forms
- Links to other relevant websites

#### **Technology**

Pension Services makes good use of technology within the team. During 2014/15 a new pension administration system purchased from Civica, UPM, was implemented. More than 20,000 member records together with hundreds of thousands of documents were transferred from the existing system to UPM.Work is well underway tio implement self service for members and employers. This should create significant efficiencies within the Pensions Team.

#### **Dispute Resolution**

From the day a person starts a job with an employer, to the day when benefits or dependant's benefits are paid, the employer and the Pension Scheme administering authority have to make decisions under the Pension Scheme rules that affect the member and his/her dependents.

If the member is not satisfied with any decision affecting him/her, made in relation to the Scheme, he/she has the right to ask for it to be looked at again under the formal complaint procedure. He/she also has a right to use the procedure the employer or administering authority should have made a decision, but has not done so.

The Internal Dispute Resolution Procedure (IDRP) has two stages. In the first stage, the matter is considered by a person nominated by the employer. At Royal Borough of Kingston this is the Team Leader - Pensions who, after reviewing the matter, will write formally to the member giving the reasons for overturning the original decision or for upholding it. If the member is still dissatisfied, he/she can refer the matter to the Director of Finance for consideration under Stage 2 of the Procedure.

At any stage in the process, the member can contact The Pensions Advisory Service for assistance in making his/her case. If, after the two stage internal procedure, the member is still dissatisfied, he/she can take his/her case to the Pensions Ombudsman.

# Contributions

Employer	Employer Co			
Scheduled Bodies	Employer	Employee	Employee Additional	
	£	£	£	
RBK (including cheque book schools)	13,320,733	3,079,949	79,000	
Kingston College	869,003	206,151	5,317	
Kingston University	8,441,209	2,174,873	85,681	
Academy Schools				
Castle Hill Primary School	151,053	34,945	1,484	
Coombe Boys School	160,234	40,076	91	
Coombe Girls School	217,329	51,479	-	
Hollyfield School	189,031	44,021	988	
Holy Cross School	144,732	36,831	-	
Knollmead	119,825	26,675	-	
Latchmere Primary School	250,618	61,813	17,230	
Richard Challoner School	217,928	50,561	-	
Southborough School	124,663	29,633	2,912	
St Agatha's Primary School	90,263	20,056	-	
Tiffin Girls School	163,419	39,012	-	
Tiffin School	213,265	52,797	-	
Tolworth Girls School	264,013	63,018	-	
Kingston Academy Trust	9,158	3,398	-	
Kingston Community School Admitted Bodies	1,562	434		
Balance CIC	158,449	57,761	-	
Hillcroft College	78,681	25,609	-	
Kingston Grammar School	9,652	1,961	-	
Kingston and Sutton Educational Partnership	540,284	179,059	1,655	
Kingston Town Centre Management Ltd	40,390	14,665	5,364	
London Grid for Learning	145,090	81,851	12,676	
Your Healthcare	469,227	128,678	2,166	
Compass (Cygnet)	17,325	3,889	-	
Engie	43,200	18,768	323	
Admitted (Designated) Bodies				
Achieving for Children	1,793,132	796,323	14,675	

There are two other admitted bodies detailed in the Statement of Accounts, Coombe Oak and Glencross Cleaning, neither of whom have active members. Glencross Cleaning was a Transferee Admission body. The contract has ended and the members transferred back to the RBK School, however both bodies continue to have liabilities in the form of deferred and pensioner members.

#### **Pension Fund Panel**

The Pension Fund Panel meets six times a year. The responsibilities of the Panel include:

- Setting the investment policy for the Fund;
- Appointing investment managers, advisers and custodians;
- Reviewing the performance of the investment managers and the investments held by the Fund; and
- Corporate governance policy.

In addition, on a three yearly cycle the Panel formally reviews the Fund's investment management arrangements. However, if circumstances dictate, the arrangements may be reviewed at any time.

#### The Council Members Serving on the Panel during 2015-2016:

Councillor Eric Humphrey (Chair)
Councillor Rowena Bass (Vice Chair)
Councillor Mike Head
Councillor John Ayles
Councillor Thay Thayalan

#### **Observer Members:**

Janis Brumwell (Kingston College)
Lesley Diston (Kingston University)
Majid Mafi (Staff Representative)

Chris Coke (Association of Retired Council Officers (ARCO))

#### **Co-opted Member for Independent Advice:**

Matthew Lambe

#### **Management Contacts**

Management and administration of the Pension Fund is delegated to the Director of Finance. Pension Services is responsible for the day-to-day administration of the Pension Fund. The Strategy Team within the Council's Finance Department has responsibility for the investment of the Pension Fund. The Head of Finance - Strategy & Accounting is responsible for the production of the annual report.

**Director of Finance** Leigh Whitehouse

Head of Finance Jeremy Randall

- Strategy & Accounting

Shared Pensions Service Andy Banham

#### **Scheme Administration Contacts**

If you have any questions about Scheme Administration you should contact the Pensions Team. They can also supply you with copies of any of the Scheme's official documents (for example, the Pensions Charter or Scheme booklet) if you do not have access to the internet.

#### **How To Contact Us**

#### If you want to write to us, this is our address

Sutton & Kingston Shared Pension Service Sutton Civic Offices, St Nicholas Way, Sutton, SM1 1EA

Email us: <a href="mailto:skpensions@sutton.gov.uk">skpensions@sutton.gov.uk</a> www.kingston.gov.uk/pensions

We would prefer that you contact us by e-mail but if you do not have access to e-mail you can telephone a member of the Pensions Team on 0208 770 5290.

# **Fund Managers and Advisers Contacts**

Name:	Address:	Website:
Investment Managers	1 1000 000	
UBS Global Asset	21 Lombard Street	www.ubs.com
Management	London	
	EC3V 9AH	
Fidelity Investment	25 Cannon Street	www.fil.com
Management	London	
Harata and Olahad	EC4M 5TA	
Henderson Global	201 Bishopsgate	www.henderson.com
Investors	London ECM 3AE	
Schroders Investment	31 Gresham Street	www.schroders.com
Management Ltd	London	www.scmoders.com
Management Ltd	EC2V 7QA	
ColumbiaThreadneedl	60 St Mary's Axe	www.columbiathreadneedle.com
e Investments	London	
	EC3A 8JQ	
Standard Life	30 St Mary's Axe	www.standardlifeinvestments.co
Investments	London	<u>m</u>
	EC3A 8EP	
Pyrford International	95 Wigmore Street	www.pyrford.co.uk
Ltd	London	
Custadian	W1U 1HH	
Custodian  ID Morgan Chase	25 Donk Stroot	www.ipmorgon.com
JP Morgan Chase Bank	25 Bank Street London	<u>www.jpmorgan.com</u>
Dalik	E14 5JP	
Investment Consulta		
Aon Hewitt	10 Devonshire Sq.	www.aonhewitt.com
7.611 TOWILL	London	www.doffflowitt.dofff
	EC2M 4YP	
Fund Actuary		
Hymans Robertson	20 Waterloo Street	www.hymans.co.uk
LĹP	Glasgow	
	G2 6DB	
Auditor		
Grant Thornton UK	Melton Street	www.grant-thornton.co.uk
LLP	London	
	NW1 2EP	

AVC Providers		
Equitable Life	PO Box 177	www.equitable.co.uk
Assurance Society	Walton Street	
	Aylesbury	
	Buckinghamshire	
	HP21 7YH	
Aviva	PO Box 520	www.equitable.co.uk
	Norwich	
	NR1 3WG	
Legal Services		
South London Legal	DX 31515	
Partnership	Royal Borough of	
	Kingston Upon	
	Thames	
	Guildhall 2	
	High Street Kingston Upon	
	Thames	
	Surrey	
	KT1 1EU	
Bankers	1111120	
National Westminster	5 Market Place	
Bank	Kingston upon	
	Thames	
	Surrey	
	KT1 1JX	
Independent		
Performance		
Measurers		
State Street Global	525 Ferry Road	www.statestreet.com
Services	Edinburgh	
Performance Services	EH5 2AW	

#### **APPENDICES**

The following documents will also be made accessible via the following link:

#### www.kingston.gov.uk/pensions

- Appendix 1 Auditors Report 2015-16
- Appendix 2 Pension Fund Statement of Accounts 2015-16
- Appendix 3 Statement of Investment Principles
- Appendix 4 Aon Hewitt Investment Strategy Review Summary
- Appendix 5 Governance Compliance Statement
- Appendix 6 Actuarial Valuation Report as at 31 March 2013
- Appendix 7 Funding Strategy Statement
- Appendix 8 Communications Policy Statement

#### **APPENDIX 1: Auditors Report 2015-16**

# INDEPENDENT AUDITOR'S STATEMENT TO THE MEMBERS OF THE ROYAL BOROUGH OF KINGSTON UPON THAMES ON THE PENSION FUND FINANCIAL STATEMENTS

#### **OPINION ON THE PENSION FUND STATEMENTS**

We have audited the pension fund financial statements of the Royal Borough of Kingston upon Thames (the "Authority") for the year ended 31 March 2016 under the Local Audit and Accountability Act 2014 (the "Act"). The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16. This report is made solely to the members of the Authority, as a body, in accordance with Part 5 of the Act and as set out in paragraph 43 of the Statement of Responsibilities of Auditors and Audited Bodies published by Public Sector Audit Appointments Limited. Our audit work has been undertaken so that we might state to the members those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the Authority and the Authority's members as a body, for our audit work, for this report, or for the opinions we have formed.

#### Respective responsibilities of the Director of Finance and auditor

As explained more fully in the Statement of the Director of Finance's Responsibilities, the Director of Finance is responsible for the preparation of the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16, which give a true and fair view. Our responsibility is to audit and express an opinion on the pension fund financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the pension fund financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the pension fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Director of Finance; and the overall presentation of the pension fund financial statements. In addition, we read all the financial and non-financial information in the Authority's Statement of Accounts to identify material inconsistencies with the audited pension fund financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

#### Opinion on the pension fund financial statements.

In our opinion the pension fund financial statements:

- present a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2016 and of the amount and disposition at that date of the fund's assets and liabilities; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2015/16 and applicable law.

#### Opinion on other matters

In our opinion, the other information published together with the audited pension fund financial statements in the Authority's Statement of Accounts is consistent with the audited pension fund financial statements.

Elizabeth L Jackson for and on behalf of Grant Thornton UK LLP, Appointed Auditor

Grant Thornton House Melton Street Euston Square LONDON NW1 2EP 29 September 2016

#### **APPENDIX 2: Pension Fund Statement of Accounts 2015-16**

#### PENSION FUND - EXPLANATORY FOREWORD 2015/16

The following sets out the statutory accounts of the Royal Borough of Kingston upon Thames Pension Fund and covers the period from 1 April 2015 to 31 March 2016. The objective of the Pension Fund's financial statements is to provide information about the financial position, performance and financial adaptability of the fund. The accounts for the Pension Fund are audited separately from the Council's main accounts.

The Pension Fund is administered according to the Local Government Pension Scheme (LGPS) Regulations and covers employees of the Council and a number of other bodies – these are listed in Note 1 to the accounts.

From 1 April 2014 the LGPS has been operating under some new provisions which include changes to the basis of pension; the accrual rate; the revaluation rate; the definition of pensionable pay and employee contribution rate. There are also minor changes to contribution flexibility; normal pension age; death in service survivor benefits; ill health provision; indexation of pension payment and vesting period.

The accounts of the Pension Fund are maintained separately from the Council's main accounts and consist of the Fund Account, Net Assets Statement and notes. The Pension Fund has been built up over many years by contributions from the member employers and participating employees to provide pensions and lump sum payments for members of the fund upon reaching retirement age, and other benefits as specified. Every three years the appointed actuary values the fund's assets to assess whether there are sufficient monies available to meet its current pension's liabilities. Each employer's contribution to the fund is based on these triennial valuations, whilst members pay a fixed percentage dependent on their earnings. The latest triennial valuation was carried out as at 31 March 2013, and the results have been reflected in employer contributions from 1 April 2014. Details of this valuation used in this set of accounts can be seen in Note 16.

The Council is responsible for the investment of the assets of the Fund and agreeing the investment policy within the regulations covering Local Authority Pension schemes. These duties are carried out by a panel of Councillors, the Pension Fund Panel, who are advised by the Director of Finance, and the Head of Finance (Strategy & Accounting). The Pension Fund Panel also took professional investment advice during the year.

The arrangements regarding Teacher's pensions and NHS Pensions, however, are different, as they do not belong to the RBK Pension Fund. Teachers' pensions are within a national scheme overseen by the Teachers Pensions Agency which is responsible for administering and paying teachers pensions. NHS Pensions are also within a national scheme overseen by the NHS Business Services Authority.

#### STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

#### The Council's Responsibilities

The Council is required to:

- make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. The statutory Chief Finance Officer was the Director of Finance.
- manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets, and
- approve the Statement of Accounts.

#### Responsibilities of the Director of Finance

The Director of Finance is responsible for the preparation of the Council's Statement of Accounts in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom (the Code).

In preparing this Statement of Accounts, the Director of Finance has:

- > selected suitable accounting policies and applied them consistently,
- > made judgements and estimates that were reasonable and prudent, and
- complied with the Local Authority Code.

The Director of Finance has also:

kept proper accounting records which were up to date, and taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### CERTIFICATE OF THE DIRECTOR OF FINANCE

I certify that the Pension Fund Statement of Accounts set out on pages 120 to 142 present a true and fair view of the financial position of the Pension Fund as at 31 March 2016 and its income and expenditure for the year then ended.

Leigh Whitehouse LLB CPFA Director of Finance 22 September 2016

#### **NET ASSETS STATEMENT**

31 March 2015 £000		Note	31 March 2016 £000
ı	Investment Assets:		
158,577 E	Equities Quoted	1:	2 157,338
0 (	UK Unquoted	1:	2 0
476,060 F	Pooled Investment Vehicles	1:	2 487,453
790 (	Other Investment Balances	1:	2 561
5,435	Cash Deposits	1:	2 6,146
640,862			651,498
<u></u>	Investment Liabilities		0
640,862	Net Value of Investments Assets		651,498
9,743	Current Assets	1	8 1,282
(4,294)	Current Liabilities	1	9 (4,388)
<u> </u>	Net Assets of the Fund Available to Fund benefits at the period end		648,392

#### **FUND ACCOUNT**

2014/15 £000s		Note	2015/16 £000s
	Dealings with members, employers and others directly involved in the Fund		
	Contributions:		
	From Employers	7	(28,243)
	From Members	7	(7,554
(1,463)	Individual Transfers in from Other Pensions Funds		(1,651
(2,100)	Group Transfers in from Other Pensions Funds		(0
(37,359)	-		(37,448
	Benefits:		•
21,820	Pensions	8	22,56
4,636	Commutation, Lump Sum Retirement & Death Benefits	8	6,143
	Payments to and on Account of Leavers:		
189	Individual Transfers		1,99
1,601	Bulk (Group) Transfers		17
27	Refunds to Members leaving service		10
28,273	- -		30,97
(9,086)	Net (Additions)/Withdrawals from Dealings with Members		(6,472
3,729	Management Expenses	g	3,39
	Returns on Investments		
(5,184)	Investment Income	10	(4,088
	Other Income		
	_Taxes on Income (Irrecoverable Withholding Tax)	10	
(4,973)	-		(4,044
(87,312)	(Profit) loss on disposal of investments and changes in the market value of investments	13	5,040
(92,285)	- Net Return on Investments		99
(97,642)	Net (Increase)/Decrease in the Net Assets Available for Benefits During the Year		(2,081
(548,669)	Opening Net Assets of the Scheme		(646,311
(646,311)	Closing Net Assets of the Scheme		(648,392

#### NOTES TO THE PENSION FUND ACCOUNTS

#### 1. DESCRIPTION OF THE FUND

#### a). General

The Royal Borough of Kingston upon Thames Pension Fund is part of the Local Government Pension Scheme (LGPS) and is administered by the Royal Borough of Kingston. It is a contributory defined benefits scheme established in accordance with statute, which provides for the payment of benefits to employees and former employees of the Royal Borough of Kingston upon Thames and the admitted and scheduled bodies in the Pension Fund. These benefits include retirement pensions and early payment of benefits on medical grounds and payment of death benefits where death occurs either in service or in retirement. The benefits payable in respect of service from 1 April 2015 are based on career average revalued earnings and the number of years of eligible service. Pensions are increased each year in line with the Consumer Price Index (CPI).

The Fund is governed by:

- the Public Services Pensions Act 2013
- the LGPS Regulations 2013 (as amended)
- the LGPS (Management and Investment of Funds) Regulations 2009 (as amended)

### b). Funding

The Pension Fund is financed by contributions from employees, the Council, admitted and scheduled bodies and from interest and dividends on the Fund's investments. Contributions are made by active members of the Fund in accordance with the LGPS Regulations 2013 and range from 5.5% to 12.5% of pensionable pay for the financial year end 31 March 2016. Employers also pay contributions into the Fund based on triennial funding valuations. The last such valuation was at 31 March 2013. In 2015/16, employer contribution rates ranged from 13.9% to 32% of pensionable pay. The Fund excludes teachers, who have a separate Teachers Pensions Scheme managed by the Teachers Pensions Agency. The Fund also excludes those contributing to the NHS Pensions Scheme.

### c). Membership

Membership of the LGPS is voluntary and employees are free to choose whether to join the scheme, remain in the scheme or make their own personal arrangements outside the scheme. Organisations participating in the Royal Borough of Kingston Pension Fund include:

- Scheduled bodies which are local authorities or other similar bodies whose staff are automatically entitled to be members of the fund
- Admitted bodies which are other organisations that participate in the Fund under an admission agreement between the Fund and the relevant organisation. Admitted bodies include voluntary, charitable and similar bodies or private contractors undertaking a local authority function following outsourcing to the public sector. This includes designated admitted bodies.

# Member bodies are as follows:

Scheduled bodies	
Royal Borough of Kingston Upon Thames	Latchmere
Kingston College	Richard Challoner
Kingston University	Southborough
Castle Hill	St Agathas
Coombe Boys	Tiffin Girls
Coombe Girls	Tiffin School (Merton)
Hollyfield	Tolw orth Girls
Holy Cross	Kingston Academy Trust
Knollmead	Kingston Community School
Admitted bodies	
Balance Community Interest Company	London Grod for Learning
Hillcroft College	Your Healthcare
Kingston Grammar	Compass
Kingston & Sutton Educational Partnership	Engie
Kingston Town Centre Management	
Admitted bodies (Designated bodies)	
Achieving for Children Ltd	

The following table summarises the membership numbers of the scheme:

31 March 2015		31 March 2016
25	Number of Employers with active members	28
	Active Members (Employees)	
2,437	Royal Borough of Kingston upon Thames	2,988
1,732	Other scheduled bodies	1,867
593	Admitted bodies	710
4,762		5,565
	Deferred Members	
3,097	Royal Borough of Kingston upon Thames	3,323
1,592	Other scheduled bodies	1,381
135	Admitted bodies	132
4,824		4,836
	Retired Members & Dependents	
3,021	Royal Borough of Kingston upon Thames	3,160
950	Other scheduled bodies	812
74	Admitted bodies	67
4,045		4,039
13,631	Total	14,440

#### d). Pension Fund Panel

The Council has delegated management of the Fund to the Pension Fund Panel who decide on the investment policy most suitable to meet the liabilities of the Fund and have the ultimate responsibility for the investment policy. The Panel is made up of five Members of the Council each of whom has voting rights.

The Panel has full delegated authority to make investment decisions. The Panel considers the views of the Director of Finance and the Head of Strategy and Accounting and obtains, as necessary, advice from the Fund's appointed investment advisors, fund managers and actuary.

#### e). Investment Principles

The LGPS (Management and Investment of Funds) Regulations 2009 requires administering authorities to prepare and review from time to time a written statement recording the investment policy of the Pension Fund. The Panel approved a Statement of Investment Principles in 2014/15 which can be seen on the link below. The Statement shows the Authority's compliance with the Myners principles of investment management.

https://www.kingston.gov.uk/download/downloads/id/1485/pension\_fund\_annual\_report\_2014-15.pdf

The Panel has delegated the management of the Fund's investments to external investment managers (see note 11) appointed in accordance with regulations, and whose activities are specified in detailed investment management agreements and monitored on a quarterly basis.

#### 2. BASIS OF PREPARATION

The Statement of Accounts summarises the fund's transactions for the 2015/16 financial year and its position as at 31 March 2016. The accounts have been prepared in accordance with the 'Code of Practice on Local Authority Accounting in the United Kingdom 2015/16' (the Code) issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) which is based upon International Financial Reporting Standards (IFRS) as amended for the UK public sector. The accounts have been prepared on a going concern basis.

The accounts summarise the transactions of the fund and report on the net assets available to pay pension benefits. The accounts do not account for obligations to pay pensions and benefits which fall due after the end of the financial year. The actuarial present value of promised retirement benefits, valued on an International Accounting Standard (IAS) 19 basis, is disclosed at Note 17 of these accounts.

## **Accruals Concept**

Income and expenditure has been included in the accounts on an accruals basis. The Fund's financial statements do not take account of liabilities to pay pensions and other benefits after the period end. The adequacy of the Fund to pay future pensions and other benefits is reported upon separately in these accounts.

#### Valuation of Investments

Investments are stated at their market values as at 31 March 2016 and are determined as follows:

- all investments priced within the Stock Exchange Electronic Trading Service (SETS), a Recognised or Designated Investment Exchange or Over-The-Counter market, are valued at the bid-market prices at close of business on the exchange or market on which the investment trades, or at the last trading price recorded.
- Securities which are not covered by the above are valued at their estimated realisable value. Suspended securities are valued initially at the suspended price but are subject to constant review.
- Investments held in foreign currency have been valued on the relevant basis and translated into sterling at the rate ruling at the balance sheet date.

• Transactions in foreign currency are translated into sterling at the exchange rate ruling at the time of transaction.

### Treatment of interest on property developments

The Fund was not involved in any property developments during the year.

#### **Transfer Values**

The transfer values received and paid are all individual transfers. The £1.771m bulk transfer to London Borough of Merton in respect of the Legal Shared Service was predominately accounted for in 2014-15 (£1.6m), and a further sum of £171k was accrued in the Fund Account in 2015-16. There are further bulk transfers:

- i) payable to The London Borough of Croydon in respect of the Household Refuse and Recycling Centre service, for 31 staff, and
- ii) receivable from London Borough of Sutton in respect of the transfer of the Shared Environment Service, for 53 staff.

At the date of preparing these accounts, estimates of the transfer values had not been confirmed.

#### 3. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Fund account - revenue recognition

#### a) Contribution Income

Normal contributions, both from members and the employer, are accounted for on an accruals basis at the percentage rate recommended by the fund actuary in the payroll period to which they relate.

Employer's augmentation contributions and pension strain contributions are accounted for in the period in which the liability arises. Any amount due in year but unpaid will be classed as a current financial asset. Augmentation is the cost of additional membership awarded by an employer. This was applied only by Kingston University who awarded up to two additional years membership to employees who leave under their early retirement scheme (£141,292 in 2015/16, £176,856 in 2014/15).

### b) Transfers to and from other schemes

Transfer values represent the amounts received and paid during the year for members who have either joined or left the fund during the financial year and are calculated in accordance with the Local Government Pension Scheme Regulations.

Individual transfers in/out are accounted for when received/paid which is normally when the member liability is accepted or discharged except when they are significant and material. Bulk (group) transfers are accounted for on an accruals basis in accordance with the terms of the transfer agreement.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis.

# c) Investment income

Interest income

Interest income is recognised in the fund as it accrues, using the effective interest rate of the financial instrument as at the date of the financial instrument and its amount as at the date of acquisition or origination.

Income includes the amortisation of any discount or premium, transaction costs or other differences between the initial carrying amount of the instrument and its amount at maturity calculated on an effective interest rate basis.

#### • Dividend Income

Dividend income is recognised on the date the shares are quoted ex-dividend. Any amount not received by the end of the reporting period is disclosed in the net assets statement as a current financial asset

### • Distributions from pooled funds

Distributions from pooled funds are recognised at the date of issue. Any amount not received by the end of the financial year is disclosed in the net assets statement as a current financial asset.

#### • Property related income

Property related income consists primarily of rental income. Rental income from operating leases is recognised on a straight line basis over the term of the lease. Any lease incentives granted are recognised as an integral part of the total rental income, over the term of the lease.

Contingent rents based on the future amount of a factor that changes other than with the passage of time are only recognised when contractually due.

#### Movement in the net market value of investments

Changes in the net market value of investments (including investments properties) are recognised as income and comprise all realised and unrealised profits/losses during the year.

### Fund account - expense items

## d) Benefits payable

Pensions and lump sum benefits include all amounts known to be due as at the end of the financial year. Any amounts due but unpaid are disclosed in the net assets statement as current liabilities (Note 19).

#### e) Taxation

The fund is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Interest from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

Investment income (Note 10) is shown gross of irrecoverable taxes deducted, which in 2015/16 totalled £43,638. The Fund is reimbursed VAT by HM Customs and Excise and the accounts are shown exclusive of VAT.

### f) Management Expenses

Pension Fund management expenses are accounted for in accordance with the CIPFA guidance *Accounting* for Local Government Pension Scheme Management Costs.

### Administrative Expenses

All administrative expenses are accounted for on an accruals basis. All staff costs of the pension administration team are charged direct to the fund. Associated management, accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund

### • Oversight and Governance Costs

All oversight and governance expenses are accounted for on an accruals basis. All staff costs associated with governance and oversight are charged to the Fund. Associated management and accommodation and other overheads are apportioned to this activity and charged as expenses to the Fund.

The cost of obtaining investment advice from external consultants is included in investment management expenses

• Investment management expenses

All investment management expenses are accounted for on an accruals basis.

Fees of the external investment managers and custodian are agreed in the respective mandates governing their appointments. Broadly, these are based on the market value of the investments under their management and therefore increase or decrease as the value of these investments change.

#### **Net Assets Statement**

#### g) Financial assets

Financial assets are included in the net assets statement on a fair value basis as at the reporting date. A financial asset is recognised in the net assets statement on the date the fund becomes party to the contractual acquisition of the asset .From this date any gains or losses arising from changes in the fair value of the asset are recognised by the fund.

### h) Actuarial present value of promised retirement benefits

The actuarial present value of promised retirement benefits should be disclosed and based on the requirements of IAS19 Post-Employment Benefits and relevant actuarial standards. As permitted under the Code, the financial statements include a note disclosing the actuarial present value of retirement benefits (note 17).

### i) Additional Voluntary Contributions

The Royal Borough of Kingston upon Thames Pension Fund provides an additional voluntary contributions (AVC) scheme for its members, the assets of which are invested separately from the Pension Fund. AVCs are paid to the AVC providers by employers, specifically for providing additional benefits for individual contributors. Each AVC contributor receives an annual statement from the AVC provider company showing the amount held in their account and the movements in year. (Note 20)

### 4. CRITICAL JUDGEMENTS IN APPLYING ACCOUNTING POLICIES

In applying the accounting policies as set out in Note 3 above, the council has had to make certain critical judgements about complex transactions or those involving uncertainty about future events

## **Pension Fund Liability**

The Pension Fund liability is calculated every three years by the appointed actuary, with annual updates in the intervening years. The methodology used is within accepted guidelines and in accordance with IAS 19. Assumptions underpinning the valuations are agreed with the actuary and are summarised at Note 16.

This estimate is subject to significant variances based on changes to the underlying assumptions.

# 5. ASSUMPTIONS MADE ABOUT THE FUTURE AND OTHER MAJOR SOURCES OF ESTIMATION UNCERTAINTY

The statement of accounts contains estimated figures that are based on assumptions made by the council about the future, or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different in the forthcoming year, as follows:

#### Actuarial present value of promised retirement benefits

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on pension fund assets. A firm of consulting actuaries is engaged to provide the fund managers with expert advice about the assumptions to be applied.

The actuarial assumptions are largely prescribed at any point and reflect the market conditions at the reporting date. Changes in market conditions that result in changes in the net discount rate (essentially the difference between the discount rate and the assumed rates of increase of salaries, deferred pension revaluation or pensions in payment); can have a significant effect on the value of the liabilities reported.

A reduction in the net discount rate will increase the assessed value of liabilities as a higher value is place on benefits paid in the future. A rise in the net discount rate will have an opposite effect of similar magnitude.

There is also uncertainty around life expectancy of the UK population. The value of current and future pension benefits will depend on how long they are assumed to be in payment.

The sensitivities regarding the principal assumptions used to measure the scheme liabilities are set out below:

Changes in assumptions for year ended 31 March 2016	Approximate % increase to Employer liabilities	Approximate monetary amount (£000)
0.5% decrease in discount rate	10%	98
1 year increase in member life expectancy	3%	28
0.5% increase in the salary increase rate	3%	31
0.5% increase in the pension increase rate	7%	65

# 6. EVENTS AFTER THE REPORTING PERIOD END

The Statement of Accounts was authorised for issue by the Director of Finance on 28 June 2016. At this date there was one non-adjusting event to report:

• The latest value of the investments of the Fund have increased from £651.50m to £724.29m (as valued at 31 August 2016). This represents a change of £72.79m or 11.17%.

# 7. CONTRIBUTIONS RECEIVABLE

Employees contributions are calculated on a sliding scale based on a percentage of their gross pay. The Council, scheduled and admitted bodies are required to make contributions determined by the Fund's actuary to maintain solvency of the Fund. The table below shows a breakdown of the total amount of employers' and employees contributions.

2014/15 £000s	2015/16 £000s
From Employers:	
Royal Borough of Kingston	
(12,125) - Normal Contributions	(11,258)
(604) - Capitalised Cost of early retirements	(866)
(10,759) Scheduled Bodies	(12,861)
(1,457) Admitted Bodies	(1,465)
(1,525) Admitted Bodies (Designated Bodies)	(1,793)
(26,470)	(28,243)
Contributions from Members:	
Royal Borough of Kingston	
(2,846) - Normal Contributions	(2,716)
(191) - Additional Contributions	(74)
(3,061) Scheduled Bodies	(3,419)
(510) Admitted Bodies	(534)
(718) Admitted Bodies (Designated Bodies)	(811)
(7,326)	(7,554)
(33,796)	(35,797)

### 8. BENEFITS PAYABLE

The table below shows a breakdown of the total amount of benefits payable by category:

2014/15 £000s	2015/16 £000s
21,820 Pensions	22,563
4,345 Commutation and Lump sum retirement benefits	5,689
291 Lump sum death benefits	454
26,456	28,706

#### 9. MANAGEMENT EXPENSES

2014/15 £000s	2015/16 £000s
801 Administration Expenses	699
85 Oversight and Governance	188
21 Audit fees	25
2,822 Investment Management Expenses &	transaction costs2,483
3,729	3,395

Investment Management Expenses are further analysed below in line with CIPFA Guidance on Accounting for Management Costs in the LGPS.

2014/15 £000s	2015/16 £000s
2,588 Management Fees	2,287
18 Performance Fees	19
48 Custody Fees	44
168 Transaction Costs	133
2,822	2,483

#### 10. INVESTMENT INCOME

2014/15 £000s	2015/16 £000s
(3,530) Equity Dividends	(3,305)
(1,608) Pooled Investments	(772)
(46) Interest on Cash Deposits	(11)
(5,184) Total before Taxes	(4,088)
211 Taxes on Income	44
(4,973) Total	(4,044)

# 11. INVESTMENT MANAGEMENT ARRANGEMENTS

The Fund is managed by seven investment managers. The Fund's longest standing manager is UBS who retain approximately 5% of the Fund in a property portfolio. In September 2009, four additional managers were appointed who manage the Fund's equity and bond portfolios. In January 2014, a further two managers were appointed to manage Diversified Growth Funds in line with a revised investment strategy.

All of the investment managers have written agreement with the Council in respect of the services they provide. The Financial Services Authority also regulates them in carrying on investment management business. They are entitled, at their discretion, to manage the assets of the Scheme by buying and selling investments in order to seek to achieve their specific objectives within the agreed investment guidelines and regulations. When choosing investments, they must have regard to the need for diversification of investments and the overall suitability of those investments to the Scheme. In managing the portfolio, they aim to attain a level of performance based on a benchmark return.

The management fees charged by the fund managers are calculated on a sliding scale, based on the value of the funds managed at the end of each quarterly period.

The market value of the assets under the management of each fund manager as at 31 March 2016 is shown below. A small part of the fund is invested internally – this is cash held for short term cash flow reasons, or pending allocation to one of the investment managers.

2014/15		2015/16	
£000s	%	£000s	%
1,700	0.27 Internally Invested Funds	1,670	0.26
23,477	3.66 UBS Global Asset Management	31,482	4.83
180,384	28.15 Fidelity Pensions Management	177,266	27.21
119,025	18.57 Threadneedle Asset Management	122,398	18.79
90,231	14.08 Schroder Investment Management	86,511	13.28
81,281	12.68 Henderson Global Investors	88,480	13.58
71,855	11.21 Pyrford International	73,420	11.27
72,909	11.38 Standard Life	70,121	10.76
0	0.00 London CIV	150	0.02
640,862	100.00	651,498	100.00

In addition to individual performance benchmarks for each fund manager, the Pension Fund's overall performance is analysed relative to the WM Local Authority Universe which is representative of the UK Local Authority Pension Fund peer group. During 2015/16, the Pension Fund Panel reviewed in detail the performance of the investment managers at two "all day" meetings. At these two meetings the managers presented to the Panel to account for their performance against their respective set mandate benchmarks. In addition, at its four quarterly meetings the Panel monitored the activity and performance of the various fund managers. Fund investments performance showed a one year negative return of -0.6% compared with the average return for the WM Local Authority Universe of 0.2%. The annualised return over three years for the fund was 7.6%, a relative outperformance of 1.2% against the WM Local Authority Universe average return of 6.4%. The market value of the Fund's investment assets rose from £640.9m as at 31 March 2015 to £651.5m as at 31 March 2016.

# 12. ANALYSIS OF INVESTMENTS AND MAJOR INVESTMENTS

# **Analysis of investments**

Market Value at 31 March 2015	Analysis of Investments	Market Value at 31 March 2016
£000		£000
	Equities Quoted:	
	Consumer	29,038
· ·	Manufacturing	19,238
	Energy & Utilities	13,213
	Financial Institutions	24,000
1	Health & Care	20,322
	Information Technology	31,285
22,512	Other	20,242
158,577		157,338
	UK Unquoted:	
	Finanical Institutions	0
0		0
	Pooled Investment Vehicles:	
· ·	Property	29,778
	Unitised Insurance Policies	227,623
	Other Managed Funds	230,052
476,060		487,453
	Other Investment Balances	
0	London CIV	150
777	Accrued Income	976
13	Outstanding Transactions	(565)
790		561
635 427	Total Investment Assets	645,352
033,427	Total investment Assets	
	Cash held by Fund Managers:	
	Sterling	1,596
	Foreign Currency	2,880
	Cash held internally by Kingston Pension Fund	1,670
5,435	Total Cash Deposits	6,146
640,862		651,498

# **Major investments**

The following investments represent more than 5% of the net assets of the scheme:

Market Value 31 March 2015 £000	as % of investment assets 31 March 2015	Major Investments	Market Value 31 March 2016 £000	as % of investment assets 31 March 2016
119,025	18.57	Threadneedle Asset Management Ltd TPN Global Equity Fund	122,398	18.79
90,231	14.08	Schoder Inv. Management Ltd QEP Global Active Value Fund	86,511	13.28
57,342	8.90	Henderson Global Investors Ltd All Stocks Credit Fund	57,331	8.80
71,855	11.21	Pyrford Global Total Return Fund	73,420	11.27
72,908	11.38	Standard Life Global Absolute Return Strategies.	70,078	10.76

### 13. RECONCILIATION OF MOVEMENT IN INVESTMENT VALUES

	Re-analysed Value			Change in	Value at
	31 March 2015	Purchases	Sales	Market	31 March
		at Cost	Proceeds	Value	2016
	2000	£000	£000	£000	£000
Equities	158,577	70,549	(67,365)	(4,423)	157,338
Managed and Unitised Funds	476,060	12,842	(501)	(948)	487,453
Currency Contracts/Futures	0	42	(41)	(1)	0
Outstanding Traded Securities	13	0	0	(578)	(565)
London CIV	0	150	0	0	150
	634,650	83,583	(67,907)	(5,950)	644,376
Cash and cash equivalents	5,435			711	6,146
Investment income due	777			199	976
Totals	640,862			(5,040)	651,498

Opening values have been reanalysed for the purposes of improved presentation.

Transaction costs are reported separately in Note 9.

## 14. FINANCIAL INSTRUMENTS

### 14a. Classification of financial instruments

Accounting policies describe how different classes of financial instrument are measured, and how income and expenses, including fair value gains and losses, are recognised. The following table analyses the carrying amounts of financial assets and liabilities, by category and net assets statement heading.

No financial assets were re-classified during the financial year.

Α	t 31 March 20	15		Α	t 31 March 20	16
Designated as fair value through profit and loss £000	Loans and Receivables £000	Financial liabilities at amortised cost £000		Designated as fair value through profit and loss £000	Loans and Receivables £000	Financial liabilities at amortised cost £000
2000	2000	2000	Financial Assets	2000	2000	2000
158,577			Equities	157,338		
453,599			Pooled Investments	457,675		
22,461			Pooled Property Investments	29,778		
	5,435		Cash Deposits		6,146	
	0		Investment Income due		0	
	9,743		Debtors		1,282	
790			Other Investment balances	561		
			Financial Liabilities			
		(4,294)	Creditors			(4,388)
635,427	15,178	(4,294)	-	645,352	7,428	(4,388)

# 14b. Net gains and losses on financial instruments

31 March 2015 £000	31 March 2016 £000
Financial Assets	
87,461 Fair value through profit and loss	(5,182)
(149) Loans and receivables	142
87,312	(5,040)

# 14c. Fair value of financial instruments and liabilities

31 Mar	ch 2015		31 Mar	ch 2016
Carrying	Fair Value		Carrying	Fair Value
Value £000	£000		Value £000	£000
		Financial Assets		
635,427	635,427	Fair Value through profit and loss	645,352	645,352
15,178	15,178	Loans & Receivables	7,428	7,428
		Financial Liabilities		
(4,294)	(4,294)	Financial Liabilities at amortised cost	(4,388)	(4,388)
646,311	646,311		648,392	648,392

#### 14d. Valuation of financial instruments carried at fair value

The valuation of financial instruments has been classified into three levels, according to the quality and reliability of information used to determine fair values.

All the financial instruments of the fund are classified as level 1, where their fair values are derived from unadjusted quoted prices in active markets for identical assets or liabilities. Products classified as level one comprise quoted fixed securities, quoted index-linked securities and unit trusts.

Listed investments are shown at bid prices. The value of the investment is based on the bid market quotation of the relevant stock exchange. The following table shows the valuation at fair value for the years ended 31 March 2016 and 31 March 2015.

31 Marc	ch 2015		31 Mai	ch 2016
Quoted				
Market			Quoted Marke	t
Price Level			Price Level 1	
1 £000	Total £000		£000	Total £000
		Financial Assets		
635,427	635,427	At Fair Value through profit and loss	645,3	52 645,352

#### 15. NATURE AND EXTENT OF RISKS ARISING FROM FINANCIAL INSTRUMENTS

### Key risks

The Pension Fund's activities expose it to a variety of financial risks:

- market risk the possibility that financial loss might arise for the Pension Fund as a result of changes in such measures as interest rates and stock market movements.
- credit risk the possibility that other parties might fail to pay amounts due to the Pension Fund.
- liquidity risk the possibility that the Pension Fund might not have funds available to meet its commitments to make payments.
- re-financing risk the possibility that the Pension Fund might be requiring to sell a financial instrument below its purchase price.

#### **Overall Procedures for Managing Risk**

The Pension Fund's overall risk management procedures focus on the unpredictability of financial markets, and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework in the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 and the associated regulations. These regulations set out permissible financial instruments, require the Administering Authority to maintain and invest on behalf of the, Pension Fund in accordance with its investment principles, to take professional advice, to review investment performance and to operate a separate Pension Fund bank account. Overall these procedures require the Administering Authority to manage Pension Fund risk by maintaining and investing in accordance with a:

- · Statement of Investment principles;
- Funding Strategy Statement;

- Statement of Governance Policy;
- Governance Compliance Statement.

The Pension Fund Investment Strategy is reviewed at least triennially following actuarial valuation by the Pension Fund Panel who monitor investment performance and compliance quarterly, including the internal control arrangements of external fund managers and the custodian.

#### a) Market risk

Market risk is the risk of loss from fluctuations in equity and commodity prices, interest and foreign exchange rates and credit spreads. The fund is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

The objective of the fund's risk management strategy is to identify, manage and control market risk exposure within acceptable parameters, whilst optimising the return on risk.

In general, excessive volatility in market risk is managed through the diversification of the portfolio in terms of geographical and industry sectors and individual securities. To mitigate market risk, the council and its investment advisors undertake appropriate monitoring of market conditions and benchmark analysis.

#### Other price risk

Other price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk), whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

The fund is exposed to share and derivative price risk. This arises from investments held by the fund for which the future price is uncertain. All securities investments present a risk of loss of capital. Except for shares sold short, the maximum risk resulting from financial instruments is determined by the fair value of the financial instruments. Possible losses from shares sold short, is unlimited.

The fund's investment managers mitigate this price risk through diversification and the selection of securities and other financial instruments is monitored by the council to ensure it is within limits specified in the fund investment strategy.

### Other price risk – sensitivity analysis

Potential price changes are determined based on the observed historical volatility of asset class returns. 'Riskier' assets such as equities will display greater potential volatility than bonds as an example. The potential volatilities are consistent with a one standard deviation movement in the change in value of the assets over the latest three years. Had the market price of the fund investments increased/decreased in line with the above, the change in the net assets available to pay benefits in the market price would have been as follows:

Asset Type	Values as at 31 March 2016 £000	Change +/- £000	Value on Increase £000	Value on decrease £000
Global Equities	407,758	9.16%	445,108	370,407
Diversified Growth	49,677	3.93%	51,629	47,724
Total Bonds	130,018	4.81%	136,272	123,764
Cash	34,117	0.01%	34,120	34,113
Property	29,778	2.35%	30,478	29,079
London CIV	150	0.00%	150	150
Total	651,498	_	697,757	605,237

#### Interest rate risk

The fund invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks, which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

The fund's interest rate risk is routinely monitored by the council and its investment advisors in accordance with the fund's risk management strategy, including monitoring the exposure to interest rates and assessment of actual interest rates against the relevant benchmarks.

#### Currency risk

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. The fund is exposed to currency risk on financial instruments that are denominated in any currency other than the functional currency of the fund (£UK). The fund holds both monetary and non-monetary assets denominated in currencies other than £UK.

The fund's currency rate risk is routinely monitored by the council and its investment advisors in accordance with the fund's risk management strategy, including monitoring the range of exposure to currency fluctuations.

#### Currency risk – sensitivity analysis

Following analysis of historical data in consultation with the fund investment advisors, the council considers the likely volatility associated with foreign exchange rate movements to be 6.47% (as measured by one standard deviation).

This analysis assumes that all other variables, in particular interest rates, remain constant.

The following table summarises the fund's currency exposure as at 31 March 2016 along with the impact that a 6.47% strengthening / weakening of the pound against the various currencies in which the fund holds investments would have on the values.

Asset Type	/alues as at 31 March 2016 £000	Change +/- £000	Value on Increase £000	Value on decrease £000
Overseas Equities	362,610	6.47%	386,086	339,135
Overseas Corporate Bonds	60,416	6.47%	64,328	56,505
Overseas Diversified Growth Funds	49,677	6.47%	52,893	46,460
Total	472,703	_	503,307	442,100

The 'Value on Increase' and 'Value on Decrease' for an individual currency exposure is calculated with reference to that currency's volatility, relative to GBP, over the three years to March 2016. Because currency changes are not necessarily correlated it is not appropriate to sum the outputs from each currency. In calculating the increase and decrease at a total fund level, it is necessary to establish the change in value of the aggregate of currencies held. It is this change that is applied to the overall currency exposure.

#### b) Credit risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause the fund to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of the fund's financial assets and liabilities.

In essence the fund's entire investment portfolio is exposed to some form of credit risk. However the selection of high quality counterparties, brokers and financial institutions minimises credit risk that may occur through the failure to settle a transaction in a timely manner.

The Pension Fund has selected bond managers who have an investment strategy which requires investment only in high investment grade and collateralised products and who use research and market knowledge to minimise exposure to credit risk. The Pension Fund uses a custodian to ensure that all money due is paid in full and on time. Internally invested cash is placed in a special interest bearing account with the Council's bankers.

#### c) Liquidity risk

Liquidity risk represents the risk that the fund will not be able to meet its financial obligations as they fall due. The council therefore takes steps to ensure that the pension fund has adequate cash resources to meet its commitments. This will particularly be the case to meet the pensioner payroll costs; and also cash to meet investment commitments. The RBK fund currently remains cash flow positive with contributions exceeding pensions payable, though this is regularly monitored.

The council has immediate access to a proportion of its pension fund cash holdings, as these are held in an instant access special interest bearing account maintained by Council officers. The remainder is invested in fixed term deposits taking into account likely future cash flows. Surplus funds are invested externally with fund managers. In the event of a funding shortfall the LGPS regulations permit the administering authority to borrow on behalf of the Pension Fund for up to 90 days. If required, funds can also be called back from investment managers to meet liabilities.

# d) Refinancing risk

The key risk is that the council will be bound to replenish a significant proportion of its pension fund financial instruments at a time of unfavourable interest rates. The pension fund does not have any financial instruments that have a refinancing risk as part of its investment strategy.

#### 16. FUNDING ARRANGEMENTS

#### **Actuarial Position**

Rates of contributions paid by the participating Employers during 2015/16 were based on the actuarial valuation carried out as at 31 March 2013, by the Fund's actuary, Hymans Robertson.

The following table shows a summary of the results of the valuation:

	31 March
Past Service Position	2013 £m
Past Service Liabilities	712
Market Value of Assets	502
Surplus/ (Deficit)	(210)
Funding Level	70.5%

Financial Assumptions	31 Mar	31 March 2013 £m		
	Nominal	Real		
Discount Rate	4.6	% 2.1%		
Salary Increases *	4.3	% 1.8%		
Pension Increases	2.5	% -		

<sup>\*</sup> Excluding promotional increases.

As a result of these changes, the employer contribution rates which would be required from participating employers have increased as follows:

	31 March
	2013 (% of
Contribution Rates	pay)
Employer Future Service Rate *	20.5%
Past Service Adjustment (21 year spread) **	10.9%
Total Employer Contribution Rate	31.4%

<sup>\*</sup>rate required to meet the liabilities arising in respect of service after the valuation date

The majority of Employers participating in the Fund pay different rates of contributions depending on their past experience, their current staff profile, and the recovery period agreed with the Administering Authority. Their contribution rates are calculated taking account of the Fund's funding strategy as described in the Funding Strategy Statement, and for the majority of Employers using the projected unit actuarial method.

The rates of contributions payable by each participating Employer over the period 1 April 2014 to 31 March 2017 are set out in a certificate dated 31 March 2014 which is appended to the actuary's report on the actuarial valuation. For those bodies which became separate employers within the fund since the valuation date, their contributions rates have been calculated individually and certified by the Fund's actuary.

#### 17. ACTUARIAL PRESENT VALUE OF PROMISED RETIREMENT BENEFITS

CIPFA's Code of Practice requires the disclosure for the year ending 31 March 2016, of the actuarial valuation of promised retirement benefits as set out in IAS26, and that the actuarial present value should be calculated on an IAS 19 basis. This is a change from the previous practice where the Pension Fund accounts only showed the value of the assets.

IAS26 is the accounting standard that sets out the requirements for accounting and reporting in respect of retirement and the requirements for accounting and reporting of promised retirement benefit plans following the move to financial reporting of the Pension Fund Accounts under the International Financial Reporting Standards (IFRS).

<sup>\*\*</sup> rate required to restore the assets to 100% of the liabilities in respect of service prior to the valuation date, over an average recovery period of 21 years from the valuation date, if the membership remains broadly stable and pay increases are in line with the rate assumed at the valuation.

31 March 2015 £m	31 March 2016 £m
(996) Actuarial Fair Value of Promised retirement benefits	(936)
646 Net Fund Assets available to fund benefits	648
(350)	(288)

Actuarial present value of the promised retirement benefits as at 31 March 2016 is £936.0m. Actuarial present value of the promised retirement benefits as at 31 March 2015 is £996.0m.

# 18. CURRENT ASSETS

31 March 2015 £000	31 March 2016 £000
86 HMRC Tax	86
240 Contributions due - employees	246
781 Contributions due - employers	839
8,465 Transfers In	0
160 Other debtors	100
11_Cash	11
9,743	1,282

# 19. CURRENT LIABILITIES

31 March 2015 £000	31 March 2016 £000
(8) Fund Custodian Fees	(9)
(462) Fund Managers' Fees	(623)
(294) Benefits payable	(575)
(1,658) Transfer Values	(1,771)
(1,872) Other Creditors	(1,410)
(4,294)	(4,388)

#### 20. ADDITIONAL VOLUNTARY CONTRIBUTIONS

A number of active Fund members have elected to pay additional voluntary contributions to increase their personal benefits. Regulation 4(2) (b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 require that these are not paid into the Pension Fund.

The total AVCs paid by members in 2015/16 were £54,013 (£85,137 in 2014/15), as below:

2014/15 £000	2015/16 £000
0.3 Equitable Life	0.30
84.8_ Aviva	53.7
85.1	54.0

These are invested with the Council's approved AVC providers and are a money purchase arrangement. At 31 March 2016, the total value of the AVC fund with Aviva was £813,212 (£844,001 at 31 March 2015) and with Equitable Life was £134,003 (£142,757 at 31 March 2015).

#### 21. RELATED PARTY TRANSACTIONS

The Council is a related party to the Fund and in accordance with the regulations the Council's expenses in administering the scheme are charged to the Fund. The amount charged by the Council for 2015/16 was £832,780 (£933,874 in 2014/15)

At 31 March 2016 there was a net amount owed by the Pension Fund to the General Fund of £1.379m. This was in respect of the Pensions payroll and a number of other payments which were made on behalf of the Fund at the end of March 2016.

None of the Councillors voting on the Pension Fund Panel are members of the Pension Fund.

The key management personnel for the Pension Fund are the same as for the Council as a whole. Their costs have been reasonably apportioned between the Pension Fund Accounts and the Authority's accounts, and are within scheme administration and investment management expenses as above. The costs of the Director of Finance cannot reasonably be apportioned in this way. Extra disclosure can be seen in the Authority's accounts under the notes related to Senior Officer's remuneration and Related Party Transactions.

The Council has a significant interest in one designated body (Achieving for Children Ltd) which is within the Fund and it received £1.793m in employer contributions, deficit and early retirement costs from this body (£1.526m in 2014/15).

# 22. CONTINGENT LIABILITIES AND CONTINGENT ASSETS

There are no known contingent liabilities or contingent assets as at 31 March 2016. There are no outstanding contractual commitments and no material relating non-adjusting events occurring subsequent to the period end.

# **APPENDIX 3: Statement of Investment Principles**

Approved at Pension Fund Panel meeting on 3 September 2015

# **Background**

The Royal Borough of Kingston upon Thames Pension Fund ('the Fund') is required to prepare, maintain and publish a Statement of Investment Principles (SIP) in accordance with the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 as amended. The Statement sets out the principles governing the decisions about investment for the Fund and has been prepared by the Pension Fund Panel ('the Panel'). The Statement is set out below and it is made for the purposes of and meets the requirement of the regulations.

In preparing and reviewing the SIP, the Panel has taken professional advice from its adviser, Aon Hewitt, and will supply the Statement to the investment managers appointed to manage the assets of the Fund.

The Fund covers employees of the Council (excluding teachers and employees in the NHS pension scheme), and certain other specified bodies including Kingston University and Kingston College. The Council has a duty to ensure that the Fund's assets which are not needed immediately to pay pension benefits are suitably invested. The Council carries out this function through the Panel which reports to the Treasury Committee. The principal employers and trade unions are represented on the Panel and their views taken into account in Panel decisions.

### **Investment Objectives**

As at April 2010, the funding level was 72.6%. The Panel's primary funding objective for the Fund was to be fully funded on an ongoing basis over a period of 21 years from 1 April 2011.

The 2013 statutory actuarial valuation of the Fund was completed in March 2014 and it revealed a funding level of 70.5%. The Panel at its meeting in May 2014, agreed to amend the Funding Strategy Statement to restore the Fund to being 100% funded in 21 years from 1 April 2014.

In 2014-15, the Panel commissioned an Asset-Liability Study to evaluate the appropriateness of the current asset mix against the pattern of liabilities to inform the Panel's decision. Various strategy options were explored with regard being paid to the efficiency of the strategies as well as the level of risk associated with each option. Due consideration was also given to maintaining an appropriate level of diversification and long term stability in employer contribution rates.

Originally, the Panel adopted an investment strategy of 85% global equities and 15% UK bonds (initially 100% corporate bonds). This did not reflect the retention of the existing investment in property. Consequently, the strategic allocation to global equities was reduced and the overall strategy changed to 80% global equities, 15% bonds and 5% property effective from 30 September 2009. Subsequently, the strategy was modified to 70% global

equities, 15% bonds, 10% Diversified Growth Funds and 5% Property with effect from 15 January 2014 following a high level review in 2012-13.

During 2014-15, the Panel conducted a review of the investment strategy amongst other things to explore the possibility of diversifying into alternative asset classes. Following the review, the Panel at its meeting on 11 December 2014, agreed to change the investment strategy to 60% global equities, 20% Diversified Growth Funds, 15% bonds and 5% property from 1 March 2015. The change in asset allocation was aimed at reducing volatility and associated risk. The modelling supporting the Asset-Liability Study suggested a high (82%) probability of the current investment strategy meeting the stated funding objective within 10 years.

The Panel also endorsed the introduction of tolerance ranges around the Fund's strategic allocation with an appropriate rebalancing policy (excluding property – due to allocation size and illiquidity) and a pragmatic process to ensure that the Fund's asset allocation is consistently within the agreed investment strategy.

Below is a breakdown of the current strategic asset allocation of the Fund and the permitted ranges for the rebalancing policy:

Asset Class	Strategic Allocation	Permitted Range
	(%)	(%)
Equities	60%	55 – 65%
Diversified Growth Funds	20%	15 – 25%
Bonds	15%	10 – 20%
Property	5%	No rebalancing – current
		strategic weight of 5%

### **Investment Responsibilities**

The Panel's investment responsibilities are set out below:

- To set the investment policy for the Fund.
- To appoint investment managers, advisers and custodians.
- To review:
  - the performance of the investment managers and factors that may impact their ability to meet performance targets
  - investments held in the Fund
  - performance of the overall Fund
- To review and approve the content of this SIP at least every three years and immediately following any material change in investment policy

- In addition to the system of regular monitoring, to formally review every three years the Fund's investment management arrangements. However, if necessary, the arrangements may be reviewed at any time.
- To monitor the extent that the investment managers, advisers and custodians exercise
  their powers of investment and other duties with a view to following the principles
  contained in this SIP so far as practical; and
- To monitor the Fund's asset allocation on a regular basis to determine whether rebalancing is required in line with the agreed ranges, subject to the Panel's views on the direction of future strategy, funding level and medium term outlook for the asset class.

# **Expert Advice**

The Panel is supported by the Authority's finance officers. Also the Panel has appointed an independent advisory member. In addition, Aon Hewitt has been appointed for investment consultancy services under a Framework Agreement and Hymans Robertson for actuarial services under a Framework Agreement to carry out the statutory triennial actuarial valuation of the Fund.

# **Management of Investments**

The Panel is responsible for the investment of the Fund and agreeing the investment policy in line with the regulations.

The Panel has delegated the responsibility for the day-to-day management of the assets to seven investment managers, all authorised and regulated in the UK by the Financial Conduct Authority (FCA) in the conduct of investment business. The external managers may only delegate their duties under the IMA to third parties with the prior written consent of the Panel and all third parties employed by the investment managers must adhere to this SIP.

The Panel has taken professional advice and believes that the Fund's investment portfolio is sufficiently diversified and proper balance between the different categories of investments maintained at all times to safeguard its policy towards risk.

The Royal Borough of Kingston upon Thames is one of the founding authorities of the London Collective Investment Vehicle (CIV) and a shareholder of London LGPS CIV Limited established to foster collaboration amongst LGPS Funds and promote greater efficiencies in investment management. The CIV is currently in the advanced stage of obtaining the required FCA approval and it is anticipated that the Panel would utilise the vehicle to manage some of the Fund's investments.

The table below shows the Fund's current management structure, benchmarks and performance targets:

Fund Manager/	Inception		Performance target
Mandate	date	Benchmark	above benchmark
Fidelity Worldwide Investment Global Equities - Core	Sep 2009	MSCI All Countries World Index	1.5 – 2.0% pa
Columbia Threadneedle Investments Global Equities – High Alpha	Sep 2009	MSCI All Countries World Index	2.5 – 3.0% pa
Schroder Investment Management Global Equities - Unconstrained	Sep 2009	MSCI All Countries World Index	3.0% pa
Henderson Global Investors UK Bonds - All Stocks Credit	Sep 2009	iBoxx All Stocks Non-Gilts Index	0.5% pa
Henderson Global Investors UK Bonds - Total Return Bond	Jun 2013	No Benchmark	6.0% pa
UBS Global Asset Management UK Property	Aug 2007	IPD UK All Balanced Funds Median Index	Outperform IPD Index
Pyrford Diversified Growth Fund – Global Absolute Return Strategy	Jan 2014	RPI	5.0% pa
Standard Life Investments Diversified Growth Fund – Global Absolute Return Strategy	Jan 2014	6 Month LIBOR Rate	5.0% pa

The investment managers have agreements with the Council in respect of the services they provide and are regulated in the UK by the FCA. The managers have full discretion but in choosing investments, they must have regard to the need for diversification of investments and the overall suitability of those investments to the Fund.

# The Types of Investment to be Held

The Local Government Pension Scheme (Management and Investment of Funds) Regulations 1998 (as amended) impose restrictions and limits to different types of investment to be held by the Scheme. These restrictions and limits are reflected in the Investment Management Agreements (IMAs) with fund managers and managers are

required to comply with the exposure limits specified in the IMAs to control risk.

The Pension Fund Panel adheres to the statutory restrictions and limits on different types of investment applicable to all LGPS Funds and the current provision (within set parameters in the schedule to the regulations) for exercising discretion. The Panel has decided that the limit for all investments in units or other shares of the investments subject to the trusts of unit trust schemes and all investments in open-ended investment companies where the unit trust schemes and the collective investment schemes constituted by those companies are managed by any one body should be 35%. The Panel has also elected to increase exposure to any single insurance contract to 35%. The Panel believes that this would help manage the investment arrangement more efficiently and cost effectively.

The table below shows the election for increased exposure limit made by the Panel in 2014-15, based on expert advice, and the position will be reviewed at the next investment strategy review to ensure that the balance between investments remain appropriate for the Fund's liability structure.

TYPE OF INVESTMENT	REGULATORY LIMIT %	ELECTION FOR INCREASED LIMITS %
Any single sub-underwriting contract	1%	-
All contributions to any single partnership	2%	-
All contributions to partnerships	5%	-
All loans and any deposits with local authorities or their preceptors	10%	-
All investments in unlisted securities of companies	10%	-
Any single holding unless guaranteed by Her Majesty's Government	10%	-
All deposits with any single bank, institution or person, (other than the National Savings Bank)	10%	-
All sub-underwriting contracts	15%	-
All investments in units or other shares of the investments subject to the trusts of unit trust schemes managed by any one body	25%	-
All investments in open ended investment companies where the collective investment schemes constituted by the companies are managed by any one body	25%	-
All investments in units or other shares of the investments subject to the trusts of unit trust schemes and all investments in open-ended investment companies where the unit trust	25%	35%

schemes and the collective investment schemes constituted by those companies are managed by any one body		
Any single insurance contract	25%	35%
All securities transferred (or agreed to be	25%	-
transferred) by the authority under stock lending		
arrangements		

The Fund's investment policy prohibits employer-related investment and the restriction includes investments in stock, assets, land and property of the principal and other employers participating in the Fund.

# **Stock Lending**

The Fund's current policy is not to engage in stock lending.

#### Risk

The Panel recognises that there are risks involved in the investment of the assets of the Fund, including;

- Funding level and mismatch risk In line with the investment objectives, the Fund invest in asset classes which are expected to demonstrate volatility relative to the Fund's liabilities. The aim of this policy is to achieve returns above those assumed in the actuarial valuation. The Panel considered a number of investment strategies with varying degrees of risk relative to the Fund's liabilities. In determining an appropriate level of risk (or expected volatility) the Panel considered:
  - a) the strength of the employer's covenant and attitude to risk
  - b) contribution rate volatility
  - c) likely fluctuations in funding level
  - d) the required return to restore the funding level over a set period in conjunction with the funding policy
  - e) the tolerance to deterioration in the funding level as a result of taking risk; and
  - f) the term and nature of the Fund's liabilities
- To monitor the volatility of the Fund's funding level and the success or otherwise of the investment decisions the Panel monitors on a regular basis:
  - a) the return on the assets, the benchmark and the liabilities
  - b) estimated funding level development and how it compares to the expected or targeted development in the funding level; and
  - c) the probability of the Fund achieving its long-term funding objectives

The Panel carry out periodic actuarial and investment reviews of the Fund. The next statutory triennial actuarial valuation will take place at 31 March 2016.

- Manager risk In considering the management arrangement of the Fund, the Panel gives regard to the need to diversify investment managers. The Panel monitors the managers' performance on a quarterly basis, and examines the risk being run by each manager relative to the benchmark and compares the level of active manager risk and excess return of each manager against a universe of similar mandates and the benchmark. In addition, the Panel carries out comprehensive assessment of managers at the bi-annual Manager Day the arrangement under which the Panel interviews/scrutinises the performance of the fund managers in detail at two all-day meetings in late April and late October/early November.
- Liquidity risk The Panel has adopted a strategy that makes due allowance for the need
  for liquidity of the Fund's assets. The Fund maintains significant exposure to investments
  which in normal circumstances can be realised at short notice. Also, the Panel monitors
  cash flows regularly and act to ensure that there is sufficient cash to meet the Fund's
  commitments. The Fund has its own bank account and has immediate access to its
  internal cash holdings.
- Concentration risk The Panel has adopted a strategy that ensures that the risk of an adverse influence on investment values from the poor performance of a small number of individual investments or fund manager is reduced by diversification of the assets and managers:
  - a) by asset class (Global Equities, Bonds and other Fixed Interest, Diversified Growth Fund and other Managed Funds and Property)
  - b) by region (UK, Overseas North America, Asia Pacific, Europe, Latin America and Emerging Markets)
  - c) within asset classes, by the use of a range of products and strategies with different risk/return profiles
  - d) by fund manager there are seven fund managers with separate mandates
- Market risk The failure of investment markets to achieve the rate of investment return assumed by the Panel. This risk is considered by the Panel and its advisers when setting the Fund's investment strategy and on an ongoing basis.
- Operational risk The risk of fraud, poor advice or acts of negligence. The Panel has sought to minimise such risks by ensuring that all advisers and third party service providers are suitably qualified and experienced and that suitable liability and compensation clauses are included in all contracts for professional services received.

The Panel continues to monitor these risks. Additionally, the investment managers must have internal risk controls to reduce the probability of the portfolio they each manage underperforming their investment objective. The Panel may review these controls from time to time and the Panel is provided with a copy of each investment manager's AAF 01\06\SAS 70 (or equivalent) document which covers controls in place at each investment manager.

Governance risk – The risk of insufficient capacity by the Pension Fund Panel to provide adequate stewardship and oversight over the Fund's investment arrangement. Members of the Panel receive regular briefing by officers, external professional advice and undertake regular training to inform their decision-making and support the Panel in monitoring fund managers' activity and performance. The Panel's governance capacity is enhanced by the aforementioned bi-annual Manager Day events in late April and late October/early November.

The Fund maintains key documents including Statement of Investment Principles and Funding Strategy Statement in compliance with the regulations and the Panel, in making investment decisions, give regard to the link between funding and investment.

# **Realisation of Investments**

The majority of the Fund's investments are quoted on major stock markets and may be realised relatively quickly if required. Ordinarily, fund managers exercise discretion in the timing and size of investments realised.

# The Expected Return on Investments

The aim is to ensure that employer contribution rates are set at levels that support the Panel's aspiration to attain 100% funding over the period agreed with the Fund actuary.

Historically, the Panel adopted a risk budget of 12.0% p.a. (relative to the Fund's liabilities) which implied an expected return of 4.9% p.a. over the liabilities (including an expected return of c.2% from active management). At the 31 March 2010 actuarial valuation, the funding level was assessed to be 72.6% and the Panel agreed a deficit recovery period of 21 years with a funding strategy based on contributions and investment returns. In determining employer contribution rates, the actuary assumed a long-term investment return (the discount rate) of 2.3% pa above gilts.

At the 2013 actuarial valuation, the actuary assumed that the future investment return earned by the Fund over the long term will be 1.6% per annum above gilt yield at the time of the valuation. This results in a discount rate of 4.6% per annum. The current strategy is focused on return generation driven by allocation to equity. The Panel has diversified the sources of return from growth assets to ensure that the risk/return profile is consistent with the investment objectives set out above in the 'Investment Objectives' section. In the opinion of the actuary, based on the current strategy, this asset outperformance assumption is within a range that would be considered acceptable for the purposes of the funding valuation.

### **Corporate Governance**

The Royal Borough of Kingston upon Thames, as Administering Authority, wishes to be an active shareholder and exercise its voting rights to promote and support corporate social responsibility and good corporate governance principles in particular with regard to management and reporting. In practice, investment managers have delegated authority to exercise the Funds' voting rights in this respect, subject to the Council's prerogative to give specific instructions to the managers to vote in accordance with Council's voting policies.

These are set out in the IMA with each investment manager.

The IMA with each manager outlines the guidelines the Panel wishes the investment managers to follow in respect of corporate governance. The managers are required to vote on behalf of the Panel on all resolutions at all company meetings if possible.

If the resolution is deemed not be in accordance with best practice on corporate governance, the fund manager concerned is required to vote against the resolution. Should the National Association of Pension Funds (NAPF) identify a contentious resolution (other than best practice on corporate governance) the fund manager concerned should consult the Director of Finance of the Council. For non-contentious resolutions, managers would normally vote with the board of the investee company. The managers are instructed to vote against political donations. Any investments in the investment manager's in-house funds will be subject to the manager's policy on corporate governance. The Panel will discuss this policy and activity with the managers periodically.

# Sustainability

The Panel recognises that social, environmental and ethical considerations are among the factors that can affect the financial return on investments. The Panel expects each investment manager to give due consideration to these factors with particular reference to business and environmental sustainability and reputational risk when deciding on the selection, retention and realisation of individual investments. The Panel believes that adherence to this standard will not undermine the long term objectives of the Fund. The Panel will ensure through annual review that each fund manager is following this policy.

### Custody

An independent custodian is appointed to arrange for the safekeeping of the Fund's assets. The relationship with the custodian is covered by a separate agreement. The current custodian is JPMorgan Chase Bank.

#### Monitorina

The Panel, with assistance from its independent investment adviser, reviews the performance of the investment managers and their continued appointment. The Panel meets with the investment managers on a regular basis to review performance and discuss investment policy.

The Panel also receives regular updates from State Street Global Services Performance Services on the WM Local Authority Universe, which represents the aggregate of all participating Local Authority Pension Funds on investment activity and performance. The Panel uses this Universe average as a broad comparison but acknowledge that the universe of local authorities comprises pension funds with a range of different characteristics in terms of their liability profiles, risk budgets, investment objectives and investment strategies.

The Fund's performance is therefore expected to be different from the average local authority pension fund.

The Panel will monitor the extent to which the investment managers follow the policies set out in this Statement and their compliance with the requirements of The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (as amended).

An annual report is published on the website and a copy is offered to all members of the Fund. The report includes information on the investment performance of the Fund and the Pension Fund accounts as well as other items of interest.

# **Compliance with Guidance from the Secretary of State**

The CIPFA publication "Investment Decision-Making and Disclosure in the Local Government Pension Scheme in the United Kingdom: A Guide to the Application of the Myners' Principles" sets out six governance principles. The Royal Borough of Kingston upon Thames as administering authority is required to report on its compliance with the principles as follows:

R.B.	Evidence
Kingston's Position	Lviderice
Compliant	<ul> <li>Decisions are made by the Pension Fund Panel. The Panel is supported by council officers and professional advisers. Panel discussions and decisions are recorded, implemented and monitored.</li> <li>Panel members attend various training events by bodies such as CIPFA and NAPF and have sufficient expertise to scrutinise professional advice. 'Conflicts of interest' is a standing item on the agenda of all Panel meetings and members are aware of their duty to manage any conflicts of interest.</li> </ul>
Compliant	The overall objective for the Fund
	is to keep the employers'
	contribution rates as low and
	stable as possible while achieving
	full funding on an ongoing basis.
	In consultation with advisers, the
	Panel sets the objectives giving regard to the latest actuarial
	valuation and reviews the
	Position  Compliant

	administering authority and scheme employers, and these should be clearly communicated to advisers and investment managers		investment arrangements to determine the risk budget and investment strategy. The advisers also support the Panel with comprehensive training during the process. The investment managers have been advised of the objectives, current strategy and clearly defined investment performance targets for their mandate. The objectives will be reviewed following the next triennial actuarial valuation as at 31 March 2016 and investment strategy review to ensure they remain appropriate.
3.	Risk and Liabilities  In setting and reviewing their investment strategy, administering authorities should take account of the form and structure of liabilities.  These include the implications for local tax payers, the strength of the covenant for participating employers, the risk of their default and longevity risk.	Compliant	<ul> <li>The Panel has given due consideration to risks and liabilities as explained in the 'Risk' section above. Discussions take place between the Fund actuary and employers.</li> <li>The investment strategy has been developed taking into account the liabilities profile of the Fund. Following the review of investment strategy and advice in 2014/15, the Panel modified the policy mix to further diversify the sources of return and help to mitigate some of the risks that increase liabilities.</li> </ul>
4.	Performance Assessment  Arrangements should be in place for the formal measurement of performance of the investments, investment managers and advisers.  Administering authorities should also periodically make a formal assessment of their own effectiveness as a decision-making body and report on this to scheme members.	Compliant	<ul> <li>Investment managers' returns are measured independently against the agreed performance targets and benchmarks. Managers are required to report on their investment activity and results to the Pension Fund Panel each quarter. In addition, the Panel conducts a comprehensive assessment of service delivery, portfolio activity and results at two</li> </ul>

			<ul> <li>'Manager Day' events every year. Appraisal of the custodian and advisers is conducted less frequently.</li> <li>The Panel checks its own performance by developing and delivering an annual work programme. Key actions are reported at the Annual Pension Fund Meeting and in the Annual Report.</li> </ul>
5.	Responsible Ownership Administering authorities should:  • adopt, or ensure their investment managers adopt, the Institutional Shareholders' Committee Statement of Principles on the responsibilities of shareholders and agents,  • include a statement of their policy on responsible ownership in the Statement of Investment Principles; and  • report periodically to scheme members on the discharge of such responsibilities	Compliant	<ul> <li>The Panel, via the Investment Management Agreement, has instructed investment managers to adopt the Institutional Shareholders' Committee (ISC) Statement of Principles on the responsibilities of shareholders and agents.</li> <li>The authority's policy on Sustainability and approach to responsible ownership is detailed in this SIP.</li> <li>Fund managers are required to report voting and other activity periodically to the Panel. Shareholder responsibility matters are discussed with scheme members at the Annual Pension Fund Meeting.</li> </ul>
6.	Transparency and Reporting Administering authorities should:  • act in a transparent manner, communicating with stakeholders on issues relating to their management of investment, its governance and risks, including performance against stated objectives; and  • provide regular communication to scheme members in the form they consider most appropriate	Compliant	Agendas, reports and minutes of the Pension Fund Panel meetings are available on the council's website. Audio recordings of Panel meetings are available on the website to listen to and to download/stream. Also, tailored communication to scheme members and other scheme-related material are published on the website. In addition, key documents about the management of the

Danaian Fund are nublished
Pension Fund are published
on the council's website -
these include Statement of
Investment Principles, Annual
Report and Accounts, Funding
Strategy Statement and
9,
•
Statement.
• The 'Pensions Charter' is
published on the website. It
provides current information to
scheme members. Also, an
Annual Benefit Statement is
sent to all members together
with high-level newsletter. In
addition, an annual meeting is
held for scheme members.

# **Compliance and Monitoring of the SIP**

The Panel requires all fund managers to comply with the principles set out in this Statement of Investment Principles and to provide written confirmation of compliance annually. This SIP is reviewed annually by the Panel.

# **APPENDIX 4: Investment Strategy Review Summary**

Presented to the Pension Fund Panel meeting on 28 February 2013



# Royal Borough of Kingston upon Thames Pension Fund

Date: 15 February 2013
Prepared for: The Panel
Prepared by: Daniel Carpenter

James Moore Steven Peake

# **Investment Strategy Review Summary**

#### Introduction

The Royal Borough of Kingston upon Thames Pension Fund engaged Aon Hewitt to conduct a review of its strategic asset allocation in the latter half of 2012. This incorporated training sessions for the Panel in addition to a detailed modelling exercise as part of a high level review of investment strategy as set out in a paper entitled "Investment Strategy Review" dated 6 November 2012.

The Fund's investment strategy had last been looked at in detail in 2008/09. However, since that date market conditions have proved challenging for pension funds with few pension schemes keeping pace with their liabilities over this period.

The purpose of this paper is to provide an overview of the high level review of investment strategy carried out on behalf of the Fund and to set out a proposal for a new strategy for consideration by the Panel at the Pension Fund meeting on 28 February 2013.

#### Experience since last strategy review

In the most recent actuarial review at 31 March 2010 the funding level of the Pension Fund was calculated to be 73%. A period of 18 years was set as the deficit recovery period. The funding strategy achieves this through a combination of contributions and prospective investment returns. When undertaking the valuation and determining the current level of employer contributions, the Actuary has assumed the Pension Fund can generate a long-term investment return (the discount rate) of 2.3% pa above gilts.

Most pension schemes have seen their funding levels decline in recent years as gilt yields have fallen sharply. Whilst the market value of assets has risen in absolute terms, the value placed on the liabilities has generally risen further.

#### Characteristics of the current investment strategy

The current strategy is focused on return generation. The primary driver of this is the 80% allocation to equities. As a result of this high allocation to equities, the single biggest determinant of the success or failure of the Pension Fund's funding strategy is whether or not equity markets return more than gilts +2.3% pa.

To have a sufficiently high probability of achieving the discount rate, the Pension Fund has to take a high level of investment risk. This in turn means there is a high potential volatility in the funding level.



The main scope for improvement is to broaden the sources of return so that the Fund's ability to achieve its long term funding target is less dependent on the direction of equity markets.

#### Scope of the review

When undertaking the high level review of investment strategy, we have used the current strategic asset allocation as a starting point. We have then investigated to what extent the Fund could benefit from reducing the Fund's dependence on highly volatile equity markets through greater asset allocation diversification. We have considered a range of alternative investment strategies and looked for portfolios which offer a better risk and reward balance than the existing portfolio relative to a proxy for the liabilities.

We presented to the Panel a range of potential investment strategies designed to achieve this. When looking at alternative investment strategies we focused on broadly maintaining the expected return of the current strategy but with reduced volatility. As the majority of the volatility in the current strategy comes from the equity holding, our focus was on strategies which reduce the volatility of returns through strategic diversification.

#### Alternative strategies

In the alternative strategies considered, we have looked to improve the strategic diversification of the portfolio by reducing the weight in equities and replacing it with other asset types. These alternative strategies were considered in conjunction with a number of practical considerations such as liquidity and the management fees involved for managing these new asset classes. In addition, the views of the Panel were considered alongside the governance requirements involved when introducing any new asset classes to the Fund's investment structure.

The most effective asset types considered were absolute return strategies such as diversified growth funds ("DGFs"). A number of other alternative asset classes were also considered. However, given the Panel's concerns around high investment management fees and governance, DGFs were favoured by the Panel. The Panel also expressed appetite for small changes to the existing strategic asset allocation. The main objective of these types of funds is to produce "equity-like" returns with lower volatility by constructing a portfolio of assets, which includes equities, but are not dependent on a single source of returns. Another main objective of these funds is to attempt to mitigate downside risk associated with purely investing in equities.

In the appendix to this report we have provided further information on DGFs which builds on the information provided to the Panel at previous investment strategy training meetings in November 2012 and February 2013.



#### Different Strategic Asset Allocations

In the table below we show the current strategic asset allocation in comparison to two alternative portfolios from those considered as part of the modelling exercise. For a complete table of all the strategies modelled, please refer to our presentation entitled "High Level Strategy Review" which was presented to the Panel in February 2013.

Asset Class	Current	A	В
	%	%	%
Equities	80	70	65
Corporate Bonds	15	15	15
UK Property	5	5	10
Alternatives			
DGFs	0	10	0
Hedge Funds	0	0	10
Infrastructure	0	0	0
Total	100	100	100

#### **Modelling Results**

In the table below we compare various metrics of the current strategic asset allocation in comparison to the two alternative portfolios set out previously.

	Current	A	В
	% p.a.	% p.a.	% p.a
Relative to liability proxy	Cr.Oxtocondos	31.300-0.000	10000000
Expected Return (% p.a.)	7.4	7.2	7.0
Expected Risk (% p.a.)	22.1	21.1	20.1
Return/Risk Ratio	0.33	0.34	0.35
Range of outcomes			
Best 5% outcome	18.8	18.1	17.2
Worst 5% outcome	-4.0	-3.6	-3.2
Downside (worst 1%)			
% change improvement versus current	-	6.2	13.2

- The current investment strategy is capable of meeting your long term objectives. However, it has a considerable reliance on equity markets and therefore a relatively high expected volatility of returns.
- The alternative strategies modelled are expected to exhibit less volatility and less severe downside potential compared to the current strategy.
- Strategy B has a lower expected return and a corresponding lower expected risk compared to Strategy A. Both strategies have a better risk and reward balance than the current strategy.

Consulting | Investment Consulting Practice



By slightly reducing the strategic weight to equities and replacing it
with an allocation to an asset type such as diversified growth funds,
there is an improvement in the strategic diversification of the portfolio.
In addition, this portfolio broadly maintains the expected return of the
current strategy while serving to reduce the associated volatility
profile.

#### Summary

The current investment strategy is capable of meeting your long term objectives albeit with a heavy reliance on equity markets and therefore a relatively high expected volatility of returns. We have considered alternative investment strategies that could achieve the Fund's long term objectives using investment risk more efficiently, i.e. lower risk per unit of return (efficiency) and less downside potential compared to the current strategy being followed.

From the modelling analysis, we can conclude there is significant benefit from reducing the reliance on equities within the portfolio and diversifying into alternative asset classes. However, the additional governance required would need to be considered when introducing any new asset classes to the Fund's investment structure.

This high level review of strategy has focused on improving the efficiency of the growth part of the Fund's portfolio. However, as the Fund matures the Fund will need to become more liability focussed in the future.

#### Next steps

We propose that the Panel consider incorporating a 10% allocation to an absolute return type strategy such as Diversified Growth Funds as part of the Fund's strategic asset allocation. This strategy represents a reduced risk profile from the Fund's current investment strategy through greater strategic diversification. We recognise that the Panel will need to consider governance resources, in particular the time available to implement changes and monitor progress.

We look forward to assisting the Panel in agreeing a final investment strategy at the next Pension Fund meeting on 28 February 2013.

The full Investment Statement Review Summary by Aon Hewitt can be accessed from the RBK website via the following link:

http://moderngov.kingston.gov.uk/documents/s45859/Investment%20Strategy%20Review%20Annex.%20pdf.pdf

## **APPENDIX 5: Governance Compliance Statement**

With effect from 1 April 2008, the Local Government Pension Scheme Regulations 1997 (as amended) require administering authorities to prepare, maintain and publish a written statement of compliance with a set of best practice governance principles, and where an authority is non-compliant, to state the reasons.

The table below sets out the extent to which Royal Borough of Kingston upon Thames, as administering authority, comply with the governance principles.

1	Governance Principle  Structure	N O T C O M P L I A N T	PARTIALLY COMPLIANT	FULLY COMPLIANT	Comment
1	a) The management of the administration of benefits and strategic management of fund assets clearly rests with the main committee established by the appointing council.			✓	The Pension Fund Panel consists of 5 elected members reflecting the political representation on the Council and 5 nonvoting members. The Panel is responsible for the management of the administration of benefits and strategic management of the Fund's assets. The Panel has Terms of Reference.
	b) That representatives of participating LGPS employers, admitted bodies and scheme members (including pensioner and deferred members) are members of either the main or secondary			<b>√</b>	Non-voting Panel members are representatives of key scheduled bodies, scheme members (including pensioner and deferred),

	committee established to underpin the work of the main committee.  c) That where a secondary committee or panel has been established, the structure ensures effective communication across both levels.  d) That where a secondary committee or panel has been established, at least one seat on the main committee is allocated for a member from the secondary committee or panel.		√ √	and one independent co- opted individual.  The Pension Fund Panel reports to the Council's Treasury Committee.  Three of the five elected Members of the Panel also sit on the Treasury Committee.
2	Committee Membership and			
	a) That all key stakeholders are afforded the opportunity to be represented, within the main or secondary committee structure These include:- i) employing authorities (including nonscheme employers, e.g., admitted bodies); ii) scheme members (including deferred and pensioner scheme members); iii) where appropriate, independent professional observers; and iv) expert advisors (on an ad-hoc basis)	<b>√</b>		The main employers and scheme members are represented on the Pension Fund Panel. However not all individual employers are represented.
	b) That where lay members sit on a main or secondary committee, they are treated equally in terms of access to papers and meetings, training and are given full opportunity to contribute to the decision-making process, with or without voting rights.		<b>√</b>	Non-voting members of the Pension Fund Panel have equal access to information, training, opportunity to contribute to Panel discussions and ability to influence the Panel's decisions.
3	Selection and Role of Lay			
	Members  a) That committee or panel members are made fully aware of the status, role and function they are required to perform on either a main or secondary committee.		<b>√</b>	All new members of the Panel are given training as part of their induction to enable them to play a full role on the Panel. Additional training is tailored to enhance

	b) That at the start of any meeting, committee members are invited to declare any financial or pecuniary interest related to specific matters on the agenda		<b>✓</b>	members' governance capacity as the pension fund environment change.  At the start of Pension Fund Panel meetings, members must declare if they have an interest in any of the items on the agenda. Interest may be personal or pecuniary. Depending on the interests declared, it might be necessary for the member(s) to leave the meeting. The detail on interests is in Part 5A of the Council's Constitution – Members' Code of Conduct.
_	Wating.			
4	<b>Voting</b> The policy of individual administering	/		Elected Members of the
	authorities on voting rights is clear and transparent, including the justification for not extending voting rights to each body or group represented on main LGPS committees.	✓ 		Pension Fund Panel have voting rights. Voting rights have not been extended to employer and member/pensioner/ coopted representatives as they are not elected Members of the Council.
5	Training/Facility Time/Expenses			
	a) That in relation to the way in which statutory and related decisions are taken by the administering authority, there is a clear policy on training, facility time and reimbursement of expenses in respect of members involved in the decision-making process.		<b>✓</b>	There is a clear policy on training. The Fund pays for approved training courses for all members. The training plan reflects the Panel's work programme and the needs of the committee agenda.
	b) That where such a policy exists, it applies equally to all members of committees, sub-committees, advisory panels or any other form of secondary forum.		<b>✓</b>	
	c) That the administering authority considers the adoption of annual training plans for committee members and maintains a log of all such training		✓	A training plan is in place for the Pension Fund Panel and a log of training undertaken is maintained.

	undertaken.		
6	Meetings (Frequency/Quorum)		
	a) That an administering authority's main committee or committees meet at least quarterly.	<b>√</b>	The Treasury Committee meets five times a year.
	b) That an administering authority's secondary committee or panel meet at least twice a year and is synchronised with the dates when the main committee sits.	<b>√</b>	Formal meetings of the Pension Fund Panel are held quarterly. In addition, a "Manager Day" meeting is held twice a year. Panel meeting dates are synchronised with the dates of the Treasury Committee meetings.
	c) That an administering authority who does not include lay members in their formal governance arrangements, must provide a forum outside of those arrangements by which the interests of key stakeholders can be represented		N/A
7	Access		
	That subject to any rules in the Councils' constitution all members of main and secondary committees or panels have equal access to committee papers, documents and advice that falls to be considered at meetings of the main committee.	<b>√</b>	All members of the Pension Fund Panel have equal access to meeting papers and advice considered at meetings.
8	That administering authorities have taken steps to bring wider scheme issues within the scope of their governance arrangements	<b>√</b>	The Pension Fund Panel's terms of reference covers investment management and the wider pension administration matters. A review of Fund governance was carried out in 2013-14 ahead of the introduction of the Pension Board in 2015.
9	Publicity		
	That administering authorities have published details of their governance arrangements in such a way that	<b>√</b>	All statutory and other material relating to the Scheme governance are published on the Council's

in which the sch	n an interest in the way deme is governed, can st in wanting to be part		website allowing stakeholders to follow up on any matter.
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Note: A review of Fund Governance arrangements was undertaken in 2014/15, to ensure that the new requirements (in particular that for a local Pension Board) was in place from 1 April 2015.

## APPENDIX 6: Actuarial Valuation Report 2013 – Introduction, Executive Summary and

**Reliances & Limitations** 

Presented to the Pension Fund Panel meeting on 8 May 2014

Hymans Robertson LLP has carried out an actuarial valuation of the Royal Borough of Kingston Upon Thames Pension Fund ("the Fund") as at 31 March 2013, details of which are set out in the report dated 31 March 2014 ("the Report"), addressed to Royal Borough of Kingston Upon Thames ("the Client"). The Report was prepared for the sole use and benefit of our Client and not for any other party; and Hymans Robertson LLP makes no representation or warranties to any third party as to the accuracy or completeness of the Report.

The Report was not prepared for any third party and it will not address the particular interests or concerns of any such third party. The Report is intended to advise our Client on the past service funding position of the Fund at 31 March 2013 and employer contribution rates from 1 April 2014, and should not be considered a substitute for specific advice in relation to other individual circumstances.

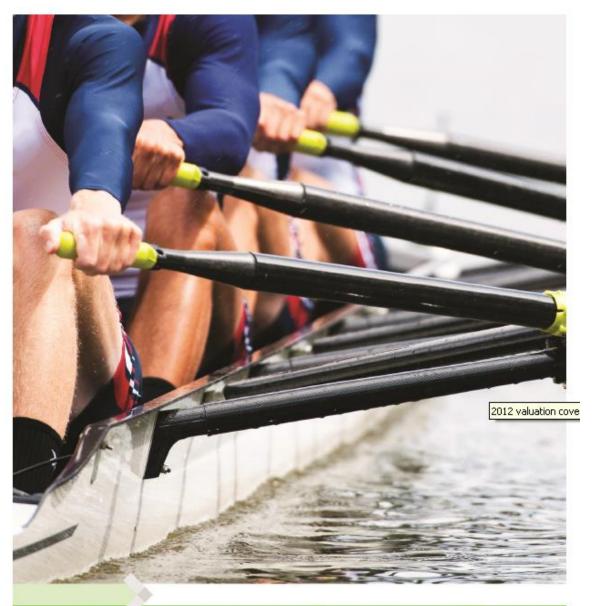
As this Report has not been prepared for a third party, no reliance by any party will be placed on the Report. It follows that there is no duty or liability by Hymans Robertson LLP (or its members, partners, officers, employees and agents) to any party other than the named Client. Hymans Robertson LLP therefore disclaims all liability and responsibility arising from any reliance on or use of the Report by any person having access to the Report or by anyone who may be informed of the contents of the Report.

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The Report must not be used for any commercial purposes unless Hymans Robertson LLP agrees in advance.

The full 2013 Actuarial Valuation Report can be accessed from the RBK website via the following link:

http://moderngov.kingston.gov.uk/documents/s51853/RBK%202013%20Actuarial%2 0Valuation%20Report.pdf



Royal Borough of Kingston Upon Thames Pension Fund 2013 Actuarial Valuation Valuation Report

HYMANS ♯ ROBERTSON

March 2014

## 2013 VALUATION - VALUATION REPORT



## 1 Executive summary

We have carried out an actuarial valuation of the Royal Borough of Kingston Upon Thames Pension Fund ('the Fund') as at 31 March 2013. The results are presented in this report and are briefly summarised below.

#### Funding position

The table below summarises the financial position of the Fund at 31 March 2013 in respect of benefits earned by members up to this date.

	31 March 2010	31 March 2013
Past Service Position	(£m)	(£m)
Past Service Liabilities	530	712
Market Value of Assets	385	502
Surplus / (Deficit)	(145)	(210)
Funding Level	72.6%	70.5%

The results show that the Fund has not met its objective of holding sufficient assets to meet the estimated current cost of past service benefits at 31 March 2013. The deficit has increased from £145m at 31 March 2010 to £210m at 31 March 2013. The funding level has dropped from 72.6% to 70.5% over the same period.

The increase in deficit reflects the adverse conditions which the Fund has had to contend with since the previous valuation. In particular, the decrease in the real gilt yield has increased the value placed on the Fund's liabilities.

#### Contribution rates

The table below summarises the average employer contribution rate that would be required, based on this triennial valuation.

	31 March 2010	31 March 2013
Contribution Rates	(% of pay)	(% of pay)
Employer future service rate (incl. expenses)	14.7%	20.5%
Past Service Adjustment (21 year spread)	7.5%	10.9%
Total employer contribution rate (incl. expenses)	22.2%	31.4%
Employee contribution rate	6.7%	6.7%
Expenses	0.6%	0.7%

Again, the increase in the total employer contribution rate is primarily due to the decrease in the real gilt yields which has increased both the employer future service rate and the past service adjustment.

The common contribution rate is a theoretical figure – an average across the whole Fund. In practice, each employer that participates in the Fund has its own underlying funding position and circumstances, giving rise to its own contribution rate requirement. The minimum contributions to be paid by each employer from 1 April 2014 to 31 March 2017 are shown in the Rates and Adjustment Certificate in Appendix G.

#### 2013 VALUATION - VALUATION REPORT



### 2 Introduction

#### Purpose

We have carried out an actuarial valuation of the Royal Borough of Kingston Upon Thames Pension Fund as at 31 March 2013.

The main purposes of this valuation are:

- to assess the extent to which the Administering Authority's funding objectives were met at 31 March 2013;
- to identify the future contributions payable by the employers that participate in the Fund in order to meet the Administering Authority's funding objectives;
- to enable completion of all relevant certificates and statements in connection with all relevant regulations;
- to comment on the main risks to the Fund that may result in future volatility in the funding position or to employers' contributions.

#### Component reports

This document is an "aggregate" report, i.e. it is the culmination of various "component" reports and discussions, in particular:

- The data report (mentioned in section 7);
- The Initial Results document dated 24 October 2013 which outlined the preliminary assumption proposals and whole Fund results:
- The formal agreement by the Administering Authority of the actuarial assumptions used in this document, at a meeting on 20 November 2013;
- The stabilisation modelling carried out, as detailed in our report and presentation to the Administering Authority of 20 November 2013;
- The Funding Strategy Statement, confirming the different contribution rate setting approaches for different types of employer or in different circumstances.

Note that not all of these documents may be in the public domain.

## 2013 VALUATION - VALUATION REPORT



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## 7 Reliances and limitations

#### Scope

This document has been requested by and is provided to Royal Borough of Kingston Upon Thames in its capacity as Administering Authority to the Royal Borough of Kingston Upon Thames Pension Fund. It has been prepared by Hymans Robertson LLP to fulfil the statutory obligations in accordance with regulation 36 of the Administration Regulations. None of the figures should be used for accounting purposes (e.g. under FRS17 or IAS19) or for any other purpose (e.g. a termination valuation under Regulation 38(1)).

This document should not be released or otherwise disclosed to any third party without our prior written consent, in which case it should be released in its entirety. Hymans Robertson LLP accepts no liability to any other party unless we have expressly accepted such liability.

The results of the valuation are dependent on the quality of the data provided to us by the Administering Authority for the specific purpose of this valuation. We have issued a separate report confirming that the data provided is fit for the purposes of this valuation and have commented on the quality of the data provided. The data used in our calculations is as per our report of March 2014.

#### Actuarial Standards

The following Technical Actuarial Standards<sup>1</sup> are applicable in relation to this report and have been complied with where material:

- TAS R Reporting;
- TAS D Data;
- TAS M Modelling; and
- Pensions TAS.

Geoffrey Nathan

Fellow of the Institute and Faculty of Actuaries

31 March 2014

<sup>&</sup>lt;sup>1</sup> Technical Actuarial Standards (TASs) are issued by the Financial Reporting Council (FRC) and set standards for certain items of actuarial work, including the information and advice contained in this report.

## **APPENDIX 7: Funding Strategy Statement**

Approved at Pension Fund Panel meeting on 8 May 2014

## 1 Introduction

## 1.1 What is this document?

This is the Funding Strategy Statement (FSS) of the Royal Borough of Kingston upon Thames Pension Fund ("the Fund"), which is administered by Royal Borough of Kingston upon Thames Council, ("the Administering Authority").

It has been prepared by the Administering Authority in collaboration with the Fund's actuary, Hymans Robertson LLP, and after consultation with the Fund's employers and investment adviser. It is effective from 18th April 2014

## 1.2 What is the Royal Borough of Kingston upon Thames Pension Fund?

The Fund is part of the national Local Government Pension Scheme (LGPS). The LGPS was set up by the UK Government to provide retirement and death benefits for local government employees, and those employed in similar or related bodies, across the whole of the UK. The Administering Authority runs the Royal Borough of Kingston upon Thames Pension Fund, to make sure it:

- receives the proper amount of contributions from employees and employers, and any transfer payments;
- invests the contributions appropriately, with the aim that the Fund's assets grow over time with investment income and capital growth;
- uses the assets to pay Fund benefits to the members (as and when they retire, for the rest of their lives), and to their dependants (as and when members die), as defined in the LGPS Regulations. Assets are also used to pay transfer values and administration costs.

The roles and responsibilities of the key parties involved in the management of the Fund are summarised in Appendix B.

## 1.3 Why does the Fund need a Funding Strategy Statement?

Employees' benefits are guaranteed by the LGPS Regulations, and do not change with market values or employer contributions. Investment returns will help pay for some of the benefits, but probably not all, and certainly with no guarantee. Employees' contributions are fixed in those Regulations also, at a level which covers only part of the cost of the benefits.

Therefore, employers need to pay the balance of the cost of delivering the benefits to members and their dependants.

The FSS focuses on how employer liabilities are measured, the pace at which these liabilities are funded, and how employers or pools of employers pay for their own liabilities. This statement sets out how the Administering Authority has balanced the conflicting aims of:

- affordability of employer contributions,
- transparency of processes,
- stability of employers' contributions, and
- prudence in the funding basis.

There are also regulatory requirements for an FSS, as given in Appendix A.

The FSS is a summary of the Fund's approach to funding its liabilities, and this includes reference to the Fund's other policies; it is not an exhaustive statement of policy on all issues. The FSS forms part of a framework of which includes the LGPS Regulations;

- the Rates and Adjustments Certificate (confirming employer contribution rates for the next three years) which can be found in an appendix to the formal valuation report;
- the Fund's policies on admissions;
- actuarial factors for valuing individual transfers, early retirement costs and the costs of buying added service; and
- the Fund's Statement of Investment Principles (see Section 4).

#### 1.4 How does the Fund and this FSS affect me?

This depends who you are:

- a member of the Fund, i.e. a current or former employee, or a dependant: the Fund needs to be sure it is collecting and holding enough money so that your benefits are always paid in full;
- an employer in the Fund (or which is considering joining the Fund): you will want to know how
  your contributions are calculated from time to time, that these are fair by comparison to other
  employers in the Fund, and in what circumstances you might need to pay more. Note that the
  FSS applies to all employers participating in the Fund;
- an Elected Member whose council participates in the Fund: you will want to be sure that the
  council balances the need to hold prudent reserves for members' retirement and death benefits,
  with the other competing demands for council money;
- a Council Tax payer: your council seeks to strike the balance above, and also to minimise crosssubsidies between different generations of taxpayers.

### 1.5 What does the FSS aim to do?

The FSS sets out the objectives of the Fund's funding strategy, such as:

- to ensure the long-term solvency of the Fund, using a prudent long term view. This will ensure
  that sufficient funds are available to meet all members'/dependants' benefits as they fall due for
  payment;
- to ensure that employer contribution rates are reasonably stable where appropriate;
- to minimise the long-term cash contributions which employers need to pay to the Fund, by recognising the link between assets and liabilities and adopting an investment strategy which balances risk and return (**NB** this will also minimise the costs to be borne by Council Tax payers);
- to reflect the different characteristics of different employers in determining contribution rates. This
  involves the Fund having a clear and transparent funding strategy to demonstrate how each
  employer can best meet its own liabilities over future years; and
- to use reasonable measures to reduce the risk to other employers and ultimately to the Council Tax payer from an employer defaulting on its pension obligations.

## 1.6 How do I find my way around this document?

In <u>Section 2</u> there is a brief introduction to some of the main principles behind funding, i.e. deciding how much an employer should contribute to the Fund from time to time.

In <u>Section 3</u> we outline how the Fund calculates the contributions payable by different employers in different situations.

In <u>Section 4</u> we show how the funding strategy is linked with the Fund's investment strategy.

In the **Appendices** we cover various issues in more detail if you are interested:

- A. the regulatory background, including how and when the FSS is reviewed,
- B. who is responsible for what,
- C. what issues the Fund needs to monitor, and how it manages its risks,
- D. some more details about the actuarial calculations required,
- E. the assumptions which the Fund actuary currently makes about the future,
- F. a glossary explaining the technical terms occasionally used here.

If you have any other queries please contact Sue Grimstead, Team Leader - Pensions, in the first instance at e-mail address (sue.grimstead@kingston.gov.uk) or on telephone number 020 8547 5614.

## 2 Basic Funding issues

(More detailed and extensive descriptions are given in Appendix D).

#### 2.1 How does the actuary calculate a contribution rate?

Employer contributions are normally made up of two elements:

- a) the estimated cost of future benefits being built up from year to year, referred to as the "future service rate"; plus
- b) an adjustment for the difference between the assets built up to date and the value of past service benefits, referred to as the "past service adjustment". If there is a deficit the past service adjustment will be an increase in the employer's total contribution; if there is a surplus there may be a reduction in the employer's total contribution. Any past service adjustment will aim to return the employer to full funding over an appropriate period (the "deficit recovery period").

### 2.2 How is a deficit (or surplus) calculated?

An employer's "funding level" is defined as the ratio of:

- the market value of the employer's share of assets, to
- the value placed by the actuary on the benefits built up to date for the employer's employees and ex-employees (the "liabilities"). The Fund actuary agrees with the Administering Authority the assumptions to be used in calculating this value.

If this is less than 100% then it means the employer has a shortfall, which is the employer's deficit; if it is more than 100% then the employer is said to be in surplus. The amount of deficit or shortfall is the difference between the asset value and the liabilities value.

A larger deficit will give rise to higher employer contributions. If a deficit is spread over a longer period then the annual employer cost is lower than if it is spread over a shorter period.

## 2.3 How are contribution rates calculated for different employers?

The Fund's actuary is required by the Regulations to report the *Common Contribution Rate*, for all employers collectively at each triennial valuation, combining items (a) and (b) above. This is based on actuarial assumptions about the likelihood, size and timing of benefit payments to be made from the Fund in the future, as outlined in Appendix E.

The Fund's actuary is also required to adjust the *Common Contribution Rate* for circumstances specific to each individual employer. The sorts of specific circumstances which are considered are discussed in <u>Section 3</u>. It is this adjusted contribution rate which the employer is actually required to pay, and the rates for all employers are shown in the Fund's Rates and Adjustments Certificate.

In effect, the *Common Contribution Rate* is a notional quantity, as it is unlikely that any employer will pay that exact rate. Separate future service rates are calculated for each employer together with individual past service adjustments according to employer-specific circumstances.

Details of the outcome of the Actuarial Valuation as at 31 March 2013 can be found in the formal valuation report dated 31 March 2014 including an analysis at Fund Level of the *Common Contribution Rate*. Further details of individual employer contribution rates can also be found in the formal report.

#### 2.4 What else might affect the employer's contribution?

Employer covenant and likely term of membership are also considered when setting contributions: more details are given in <u>Section 3</u>.

For some employers it may be agreed to pool contributions, see 3.4.

Any costs of non ill-health early retirements must be paid by the employer, see 3.6.

If an employer is approaching the end of its participation in the Fund then its contributions may be amended appropriately, so that the assets meet (as closely as possible) the value of its liabilities in the Fund when its participation ends.

Employers' contributions are expressed as minima, with employers able to pay contributions at a higher rate. Account of the higher rate will be taken by the Fund Actuary at subsequent valuations.

## 2.5 What different types of employer participate in the Fund?

Historically the LGPS was intended for local authority employees only. However over the years, with the diversification and changes to delivery of local services, many more types and numbers of employers now participate. There are currently more employers in the Fund than ever before, a significant part of this being due to new academies.

In essence, participation in the LGPS is open to public sector employers providing some form of service to the local community. Whilst the majority of members will be local authority employees (and exemployees), the majority of participating employers are those providing services in place of (or alongside) local authority services: academy schools, contractors, housing associations, charities, etc.

The LGPS Regulations define various types of employer as follows:

**Scheduled bodies** - councils and other specified employers such as academies and further education establishments. These must provide access to the LGPS in respect of their employees who are not eligible to join another public sector scheme (such as the Teachers Scheme). These employers are so-called because they are specified in a schedule to the LGPS Regulations.

It is now possible for Local Education Authority schools to convert to academy status, and for other forms of school (such as Free Schools) to be established under the academies legislation. All such academies, as employers of non-teaching staff, become separate new employers in the Fund. As academies are defined in the LGPS Regulations as "Scheduled Bodies", the Administering Authority has no discretion over whether to admit them to the Fund, and the academy has no discretion whether to continue to allow its non-teaching staff to join the Fund. There has also been guidance issued by the DCLG regarding the terms of academies' membership in LGPS Funds.

**Designating employers** - employers such as town and parish councils are able to participate in the LGPS via resolution (and the Fund cannot refuse them entry where the resolution is passed). These employers can designate which of their employees are eligible to join the scheme.

Other employers are able to participate in the Fund via an admission agreement, and are referred to as 'admission bodies'. These employers are generally those with a "community of interest" with another scheme employer – **community admission bodies** ("CAB") or those providing a service on behalf of a scheme employer – **transferee admission bodies** ("TAB"). CABs will include housing associations and charities, TABs will generally be contractors. The Fund is able to set its criteria for participation by these employers and can refuse entry if the requirements as set out in the Fund's admissions policy are not met.

# 2.6 How does the Fund recognise that contribution levels can affect council and employer service provision, and council tax?

The Administering Authority and the Fund actuary are acutely aware that, all other things being equal, a higher contribution required to be paid to the Fund will mean less cash available for the employer to spend on the provision of services. For instance:

- Higher pension Fund contributions may result in reduced council spending, which in turn could affect the resources available for council services, and/or greater pressure on council tax levels;
- Contributions which Academies pay to the Fund will therefore not be available to pay for providing education;

• Other employers will provide various services to the local community, perhaps through housing associations, charitable work, or contracting council services. If they are required to pay more in pension contributions to the LGPS then this may affect their ability to provide the local services.

Whilst all this is true, it should also be borne in mind that:

- The Fund provides invaluable financial security to local families, whether to those who formerly worked in the service of the local community who have now retired, or to their families after their death;
- The Fund must have the assets available to meet these retirement and death benefits, which in turn means that the various employers must each pay their own way. Lower contributions today will mean higher contributions tomorrow: deferring payments does not alter the employer's ultimate obligation to the Fund in respect of its current and former employees;
- Each employer will generally only pay for its own employees and ex-employees (and their dependants), not for those of other employers in the Fund;
- The Fund strives to maintain reasonably stable employer contribution rates where appropriate and possible;
- The Fund wishes to avoid the situation where an employer falls so far behind in managing its funding shortfall that its deficit becomes unmanageable in practice: such a situation may lead to employer insolvency and the resulting deficit falling on the other Fund employers. In that situation, those employers' services would in turn suffer as a result;
- Council contributions to the Fund should be at a suitable level, to protect the interests of different generations of council tax payers. For instance, underpayment of contributions for some years will need to be balanced by overpayment in other years; the council will wish to minimise the extent to which council tax payers in one period are in effect benefitting at the expense of those paying in a different period.

Overall, therefore, there is clearly a balance to be struck between the Fund's need for maintaining prudent funding levels, and the employers' need to allocate their resources appropriately. The Fund achieves this through various techniques which affect contribution increases to various degrees (see 3.1). In deciding which of these techniques to apply to any given employer, the Fund will consider a risk assessment of that employer. This will include such information as the type of employer, its membership profile and funding position, any guarantors or security provision, material changes anticipated, etc. This helps the Fund establish a picture of the financial standing of the employer, i.e. its ability to meet its long term Fund commitments.

For instance, where an employer is considered relatively low risk then the Fund will permit greater smoothing (such as stabilisation or a longer deficit recovery period relative to other employers) which will temporarily produce lower contribution levels than would otherwise have applied. This is permitted in the expectation that the employer will still be able to meet its obligations for many years to come.

On the other hand, an employer whose risk assessment indicates a less strong covenant will generally be required to pay higher contributions (for instance, with a more prudent funding basis or a shorter deficit recovery period relative to other employers). This is because of the higher probability that at some point it will fail or be unable to meet its pension contributions, with its deficit in the Fund then falling to other Fund employers.

The Fund actively seeks employer input, including to its funding arrangements, through various means: see Appendix A.

## 3 Calculating contributions for individual Employers

## 3.1 General comments

A key challenge for the Administering Authority is to balance the need for stable, affordable employer contributions with the requirement to take a prudent, longer-term view of funding and ensure the solvency of the Fund. With this in mind, there are a number of methods which the Administering Authority may permit, in order to improve the stability of employer contributions. These include, where circumstances permit:-

- capping of employer contribution rate changes within a pre-determined range ("stabilisation")
- the use of extended deficit recovery periods
- the phasing in of contribution rises or reductions
- the pooling of contributions amongst employers with similar characteristics
- the use of some form of security or guarantee to justify a lower contribution rate than would otherwise be the case.

These and associated issues are covered in this Section.

The Administering Authority recognises that there may occasionally be particular circumstances affecting individual employers that are not easily managed within the rules and policies set out in the Funding Strategy Statement. Therefore the Administering Authority may, at its sole discretion, direct the actuary to adopt alternative funding approaches on a case by case basis for specific employers.

## 3.2 The effect of paying contributions below the theoretical level

Employers which are permitted to use one or more of the above methods will often be paying, for a time, contributions less than the theoretical contribution rate. Such employers should appreciate that:

- their true long term liability (i.e. the actual eventual cost of benefits payable to their employees and ex-employees) is not affected by the choice of method,
- lower contributions in the short term will be assumed to incur a greater loss of investment returns on the deficit. Thus, deferring a certain amount of contribution will lead to higher contributions in the long-term, and
- it will take longer to reach full funding, all other things being equal.

Overleaf (3.3) is a summary of how the main funding policies differ for different types of employer, followed by more detailed notes where necessary.

Section 3.4 onwards deals with various other funding issues which apply to all employers.

## 3.3 The different approaches used for different employers

Type of employer	Scheduled Bodies		Community Admission Bodies and Designating		Transferee Admission Bodies	
oproyo.				Employers		
Sub-type	Local Author	Academi es	Other	Open to new	Closed to new entrants	(all)
	ity			entrants		
Basis used	Ongoing, assumes long-term Fund participation			ut may move to " - see <u>Note (a)</u>	Ongoing, assumes fixed contract term	

		(see Apper	ndix E)			in the Fund (see Appendix E)
Future service rate	Projecte	d Unit Credit	approach (see Appendix D – Attained Age approach (see Appendix D – D.2)			Projected Unit Credit approach (see Appendix D – D.2)
Stabilised rate?	Yes - se	e Note (b)		No		
Maximum deficit recovery period – Note (c)	30 years					Outstanding contract term
Deficit recovery payments – Note (d)			% of payr			
Treatment of surplus	stabi	ered by lisation gement	Preferred approach: contributions kept at future service rate. However, reductions may be permitted by the Admin. Authority			Reduce contributions by spreading the surplus over the remaining contract term
Phasing of contribution changes	stabi	ered by lisation gement	Phased over a period to be agreed with the Administering Authority - Note (e)			None
Review of rates – Note (f)		ind amounts	ority reserves the and the level of state of states and the level of states or the states of the sta	security provid		Particularly reviewed in last 3 years of contract
New employer	n/a	Note (g)	Note (h)			Notes (h) & (i)
Cessation of participatio n: cessation debt payable	genera Bod participa ever (machin for exa	ally possible, ies are legall ate in the LG nt of cessatio ery of Gover ample), the c	PS. In the rare on occurring appropriate to the circumstances of cessation essation debt rould be as per will be calculated on a basis appropriate to the circumstances of cessation — see Note (j).		Participation is assumed to expire at the end of the contract. Cessation debt (if any) calculated on ongoing basis. Awarding Authority will be liable for future deficits and contributions arising.	

Note (a) (Basis for CABs and Designating Employers closed to new entrants)

In the circumstances where:

• the employer is a Designating Employer, or an Admission Body but not a Transferee Admission Body, and

- the employer has no guarantor, and
- the admission agreement is likely to terminate, or the employer is likely to lose its last active member, within a timeframe considered appropriate by the Administering Authority to prompt a change in funding,

the Administering Authority may vary the discount rate used to set employer contribution rate. In particular contributions may be set for an employer to achieve full funding on a more prudent basis (e.g. using a discount rate set equal to gilt yields) by the time the agreement terminates or the last active member leaves, in order to protect other employers in the Fund. This policy will increase regular contributions and reduce, but not entirely eliminate, the possibility of a final deficit payment being required from the employer when a cessation valuation is carried out.

The Administering Authority also reserves the right to adopt the above approach in respect of those Designating Employers and Admission Bodies with no guarantor, where the strength of covenant is considered to be weak but there is no immediate expectation that the admission agreement will cease or the Designating Employer alters its designation.

### Note (b) (Stabilisation)

Stabilisation is a mechanism where employer contribution rate variations from year to year are kept within a pre-determined range, thus allowing those employers' rates to be relatively stable. In the interests of stability and affordability of employer contributions, the Administering Authority, on the advice of the Fund Actuary, believes that stabilising contributions can still be viewed as a prudent longer-term approach. However, employers whose contribution rates have been "stabilised" (and may therefore be paying less than their theoretical contribution rate) should be aware of the risks of this approach and should consider making additional payments to the Fund if possible.

This stabilisation mechanism allows short term investment market volatility to be managed so as not to cause volatility in employer contribution rates, on the basis that a long term view can be taken on net cash inflow, investment returns and strength of employer covenant.

The current stabilisation mechanism applies if:

- the employer satisfies the eligibility criteria set by the Administering Authority (see below) and;
- there are no material events which cause the employer to become ineligible, e.g. significant reductions in active membership (due to outsourcing or redundancies), or changes in the nature of the employer (perhaps due to Government restructuring).

On the basis of extensive modelling carried out for the 2013 valuation exercise (see <u>Section 4</u>), the stabilised details are as follows:

Type of employer	Local Authority	Academy
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Max cont increase	+0.5% of pay	+0.5% of pay
Max cont decrease	-0.5% of pay	-0.5% of pay

The stabilisation criteria and limits will be reviewed at the 31 March 2016 valuation, to take effect from 1 April 2017. This will take into account the employer's membership profiles, the issues surrounding employer security, and other relevant factors.

#### Note (c) (Deficit Recovery Periods)

The deficit recovery period starts at the commencement of the revised contribution rate (1 April 2014 for the 2013 valuation). The Administering Authority would normally expect the same period to be used at successive triennial valuations, but would reserve the right to propose alternative spreading periods, for example where there were no new entrants.

Where stabilisation applies, the resulting employer contribution rate would be amended to comply with the stabilisation mechanism.

For employers with no (or very few) active members at this valuation, the deficit should be recovered by a fixed monetary amount over a period to be agreed with the body or its successor.

#### Note (d) (Deficit Recovery Payments)

For employers where stabilisation is not being applied, the deficit recovery payments for each employer covering the three year period until the next valuation may be set as a percentage of salaries. However, the Administering Authority reserves the right to amend these rates between valuations and/or to require these payments in monetary terms instead, for instance where:

- the employer is relatively mature, i.e. has a large deficit recovery contribution rate (e.g. above 15% of payroll), in other words its payroll is a smaller proportion of its deficit than is the case for most other employers, or
- there has been a significant reduction in payroll due to outsourcing or redundancy exercises, or
- the employer has closed the Fund to new entrants.

## Note (e) (Phasing in of contribution changes)

All phasing is subject to the Administering Authority being satisfied as to the strength of the employer's covenant.

Employers which have no active members at this valuation will not be phased.

#### Note (f) (Regular Reviews)

Such reviews may be triggered by significant events including but not limited to: significant reductions in payroll, altered employer circumstances, Government restructuring affecting the employer's business, or failure to pay contributions or arrange appropriate security as required by the Administering Authority.

The result of a review may be to require increased contributions (by strengthening the actuarial assumptions adopted and/or moving to monetary levels of deficit recovery contributions), and/or an increased level of security or quarantee.

#### Note (g) (New Academy employers)

At the time of writing, the Fund's policies on academies' funding issues are as follows:

- a) The new academy will be regarded as a separate employer in its own right and will not be pooled with other employers in the Fund. The only exception is where the academy is part of a Multi Academy Trust (MAT) in which case the academy's figures will be calculated as below but can be combined with those of the other academies in the MAT;
- b) The new academy's past service liabilities on conversion will be calculated based on its active Fund members on the day before conversion. For the avoidance of doubt, these liabilities will include all past service of those members, but will exclude the liabilities relating to any ex-employees of the school who have deferred or pensioner status;
- c) The new academy will be allocated an initial asset share from the ceding council's assets in the Fund. This asset share will be calculated using the estimated funding position of the ceding council at the date of academy conversion. The share will be based on the active members' funding level, having first allocated assets in the council's share to fully fund deferred and pensioner members. The asset allocation will be based on market conditions and the academy's active Fund membership on the day prior to conversion;
- d) The new academy's initial contribution rate will be set equal to that of all other academies in the Fund as at the day of conversion. This will not alter its asset or liability allocation as per (b) and (c) above. Ultimately, all academies remain responsible for their own allocated deficit.

The Fund's policies on academies are subject to change particularly in the light of any amendments to DCLG guidance. Any changes will be notified to academies, and will be reflected in a subsequent version of this FSS. In particular, policy (d) above will be reconsidered at each valuation.

#### Note (h) (New Admission Bodies)

With effect from 1 October 2012, the LGPS 2012 Miscellaneous Regulations introduced mandatory new requirements for all Admission Bodies brought into the Fund from that date. Under these Regulations, all new Admission Bodies will be required to provide some form of security, such as a guarantee from the letting employer, an indemnity or a bond. The security is required to cover some or all of the following:

- the strain cost of any redundancy early retirements resulting from the premature termination of the contract;
- allowance for the risk of asset underperformance;
- allowance for the risk of a fall in gilt yields;
- allowance for the possible non-payment of employer and member contributions to the Fund;
- the current deficit.

For all new Transferee Admission Bodies, the security must be to the satisfaction of the Administering Authority as well as the letting employer, and will be reassessed on an annual basis.

The Administering Authority will only consider requests from Community Admission Bodies (or other similar bodies, such as section 75 NHS partnerships) to join the Fund if they are sponsored by a Scheduled Body with tax raising powers, guaranteeing their liabilities and also providing a form of security as above.

The above approaches reduce the risk to other employers in the Fund, of potentially having to pick up any shortfall in respect of Admission Bodies ceasing with an unpaid deficit.

## Note (i) (New Transferee Admission Bodies)

A new TAB usually joins the Fund as a result of the letting/outsourcing of some services from an existing employer (normally a Scheduled Body such as a council or academy) to another organisation (a "contractor"). This involves the TUPE transfer of some staff from the letting employer to the contractor. Consequently, for the duration of the contract, the contractor is a new participating employer in the Fund so that the transferring employees maintain their eligibility for LGPS membership. At the end of the contract the employees revert to

the letting employer or to a replacement contractor.

Ordinarily, the TAB would be set up in the Fund as a new employer with responsibility for all the accrued benefits of the transferring employees; in this case, the contractor would usually be assigned an initial asset allocation equal to the past service liability value of the employees' Fund benefits. The quid pro quo is that the contractor is then expected to ensure that its share of the Fund is also fully funded at the end of the contract: see Note (i).

Employers which "outsource" have flexibility in the way that they can deal with the pension risk potentially taken on by the contractor. In particular there are three different routes that such employers may wish to adopt. Clearly as the risk ultimately resides with the employer letting the contract, it is for them to agree the appropriate route with the contractor:

#### i) Pooling

Under this option the contractor is pooled with the letting employer. In this case, the contractor pays the same rate as the letting employer, which is may be under the stabilisation approach.

ii) Letting employer retains pre-contract risks

Under this option the letting employer would retain responsibility for assets and liabilities in respect of service accrued prior to the contract commencement date. The contractor would be responsible for the future liabilities that accrue in respect of transferred staff. The contractor's contribution rate could vary from one valuation to the next. It would be liable for any deficit at the end of the contract term in respect of assets and liabilities attributable to service accrued during the contract term.

iii) Fixed contribution rate agreed

Under this option the contractor pays a fixed contribution rate and doesn't pay any cessation deficit.

The Administering Authority is willing to administer any of the above options as long as the approach is documented in the Admission Agreement as well as the transfer agreement. The Admission Agreement should ensure that some element of risk transfers to the contractor where it relates to their decisions and it is unfair to burden the letting employer with that risk. For example the contractor should typically be responsible for pension costs that arise from:

- above average pay increases, including the effect in respect of service prior to contract commencement even if the letting employer takes on responsibility for the latter under (ii) above;
- redundancy and early retirement decisions.

#### Note (i) (Admission Bodies Ceasing)

Notwithstanding the provisions of the Admission Agreement, the Administering Authority may consider any of the following as triggers for the cessation of an admission agreement with any type of body:

- Last active member ceasing participation in the Fund;
- The insolvency, winding up or liquidation of the Admission Body;
- Any breach by the Admission Body of any of its obligations under the Agreement that they have failed to remedy to the satisfaction of the Fund;
- A failure by the Admission Body to pay any sums due to the Fund within the period required by the Fund; or
- The failure by the Admission Body to renew or adjust the level of the bond or indemnity, or to confirm an appropriate alternative guarantor, as required by the Fund.

On cessation, the Administering Authority will instruct the Fund actuary to carry out a cessation valuation

to determine whether there is any deficit or surplus. Where there is a deficit, payment of this amount in full would normally be sought from the Admission Body; where there is a surplus it should be noted that current legislation does not permit a refund payment to the Admission Body.

For non-Transferee Admission Bodies whose participation is voluntarily ended either by themselves or the Fund, or where a cessation event has been triggered, the Administering Authority must look to protect the interests of other ongoing employers. The actuary will therefore adopt an approach which, to the extent reasonably practicable, protects the other employers from the likelihood of any material loss emerging in future:

- a) Where there is a guarantor for future deficits and contributions, the cessation valuation will normally be calculated using the ongoing basis as described in <a href="Appendix E">Appendix E</a>;
- b) Alternatively, it may be possible to simply transfer the former Admission Body's liabilities and assets to the guarantor, without needing to crystallise any deficit. This approach may be adopted where the employer cannot pay the contributions due, and this is within the terms of the guarantee;
- c) Where a guarantor does not exist then, in order to protect other employers in the Fund, the cessation liabilities and final deficit will normally be calculated using a "gilts cessation basis", which is more prudent than the ongoing basis. This has no allowance for potential future investment outperformance above gilt yields, and has added allowance for future improvements in life expectancy. This could give rise to significant cessation debts being required.

Under (a) and (c), any shortfall would usually be levied on the departing Admission Body as a single lump sum payment. If this is not possible then the Fund would look to any bond, indemnity or guarantee in place for the employer.

In the event that the Fund is not able to recover the required payment in full, then the unpaid amounts fall to be shared amongst all of the other employers in the Fund. This may require an immediate revision to the Rates and Adjustments Certificate affecting other employers in the Fund, or instead be reflected in the contribution rates set at the next formal valuation following the cessation date

As an alternative, where the ceasing Admission Body is continuing in business, the Fund at its absolute discretion reserves the right to enter into an agreement with the ceasing Admission Body. Under this agreement the Fund would accept an appropriate alternative security to be held against any deficit, and would carry out the cessation valuation on an ongoing basis: deficit recovery payments would be derived from this cessation debt. This approach would be monitored as part of each triennial valuation: the Fund reserves the right to revert to a "gilts cessation basis" and seek immediate payment of any funding shortfall identified. The Administering Authority may need to seek legal advice in such cases, as the Body would have no contributing members.

#### 3.4 Pooled contributions

From time to time the Administering Authority may set up pools for employers with similar characteristics. This will always be in line with its broader funding strategy.

With the advice of the Actuary the Administering Authority allows smaller employers of similar types to pool their contributions as a way of sharing experience and smoothing out the effects of costly but relatively rare events such as ill-health retirements or deaths in service.

Community Admission Bodies that are deemed by the Administering Authority to have closed to new entrants are not usually permitted to participate in a pool. Transferee Admission Bodies are usually also ineligible for pooling.

Smaller admitted bodies may be pooled with the letting employer, provided all parties (particularly the letting employer) agree.

Employers who are permitted to enter (or remain in) a pool at the 2013 valuation will not normally be advised of their individual contribution rate unless agreed by the Administering Authority.

Schools generally are also pooled with their funding Council. However there may be exceptions for specialist or independent schools.

Those employers which have been pooled are identified in the Rates and Adjustments Certificate.

#### 3.5 Additional flexibility in return for added security

The Administering Authority may permit greater flexibility to the employer's contributions if the employer provides added security to the satisfaction of the Administering Authority.

Such flexibility may include a reduced rate of contribution, an extended deficit recovery period, or permission to join a pool with another body (e.g. the Local Authority).

Such security may include, but is not limited to, a suitable bond, a legally-binding guarantee from an appropriate third party, or security over an employer asset of sufficient value.

The degree of flexibility given may take into account factors such as:

- the extent of the employer's deficit;
- the amount and quality of the security offered;
- the employer's financial security and business plan;
- whether the admission agreement is likely to be open or closed to new entrants.

### 3.6 Non ill health early retirement costs

It is assumed that members' benefits are payable from the earliest age that the employee could retire without incurring a reduction to their benefit (and without requiring their employer's consent to retire). (**NB** the relevant age may be different for different periods of service, following the benefit changes from April 2008 and April 2014). Employers are required to pay additional contributions ('strain') wherever an employee retires before attaining this age. The actuary's funding basis makes no allowance for premature retirement except on grounds of ill-health.

With the agreement of the Administering Authority the payment can be spread as follows:

- Major Employing bodies up to 5 years
- Community Admission Bodies and Designating Employers up to 3 years
- Academies up to 3 years
- Transferee Admission Bodies payable immediately.

## 3.7 III health early retirement costs

The Fund monitors each employer's ill health experience on an ongoing basis. If the cumulative cost of ill health retirement in any financial year exceeds the allowance at the previous valuation, the employer may be charged additional contributions on the same basis as apply for non ill-health cases. Details will be included in each separate Admission Agreement.

#### 3.8 III health insurance

If an employer provides satisfactory evidence to the Administering Authority of a current insurance policy covering ill health early retirement strains, then:

- the employer's contribution to the Fund each year is reduced by the amount of that year's insurance premium, so that the total contribution is unchanged, and
- there is no need for monitoring of allowances.

The employer must keep the Administering Authority notified of any changes in the insurance policy's coverage

or premium terms, or if the policy is ceased.

#### 3.9 Employers with no remaining active members

In general an employer ceasing in the Fund, due to the departure of the last active member, will pay a cessation debt on an appropriate basis (see <u>3.3</u>, <u>Note (j)</u>) and consequently have no further obligation to the Fund. Thereafter it is expected that one of two situations will eventually arise:

- a) The employer's asset share runs out before all its ex-employees' benefits have been paid. In this situation the other Fund employers will be required to contribute to pay all remaining benefits: this will be done by the Fund actuary apportioning the remaining liabilities on a pro-rata basis at successive formal valuations;
- b) The last ex-employee or dependant dies before the employer's asset share has been fully utilised. In this situation the remaining assets would be apportioned pro-rata by the Fund's actuary to the other Fund
- c) In exceptional circumstances the Fund may permit an employer with no remaining active members to continue contributing to the Fund. This would require the provision of a suitable security or guarantee, as well as a written ongoing commitment to fund the remainder of the employer's obligations over an appropriate period. The Fund would reserve the right to invoke the cessation requirements in the future, however. The Administering Authority may need to seek legal advice in such cases, as the employer would have no contributing members.

#### 3.10 Policies on bulk transfers

This section covers bulk transfer payments into, out of and within the Fund. Each case will be treated on its own merits, but in general:

- The Fund will not pay bulk transfers greater than the lesser of (a) the asset share of the transferring employer in the Fund, and (b) the value of the past service liabilities of the transferring members;
- The Fund will not grant added benefits to members bringing in entitlements from another Fund unless the asset transfer is sufficient to meet the added liabilities;
- The Fund may permit shortfalls to arise on bulk transfers if the Fund employer has suitable strength of covenant and commits to meeting that shortfall in an appropriate period. This may require the employer's Fund contributions to increase between valuations.

## 4 Funding strategy and links to investment strategy

## 4.1 What is the Fund's investment strategy?

The Fund has built up assets over the years, and continues to receive contribution and other income. All of this must be invested in a suitable manner, which is the investment strategy.

Investment strategy is set by the administering authority, after consultation with the employers and after taking investment advice. The precise mix, manager make up and target returns are set out in the Statement of Investment Principles (SIP), which is available to members and employers.

The investment strategy is set for the long-term, but is reviewed from time to time. Normally a full review is carried out after each actuarial valuation, and is kept under review annually between actuarial valuations to ensure that it remains appropriate to the Fund's liability profile.

The same investment strategy is currently followed for all employers.

## 4.2 What is the link between funding strategy and investment strategy?

The Fund must be able to meet all benefit payments as and when they fall due. These payments will be met by contributions (resulting from the funding strategy) or asset returns and income (resulting from the investment strategy). To the extent that investment returns or income fall short, then higher cash contributions are required from employers, and vice versa

Therefore, the funding and investment strategies are inextricably linked.

## 4.3 How does the funding strategy reflect the Fund's investment strategy?

In the opinion of the Fund actuary, the current funding policy is consistent with the current investment strategy of the Fund. The asset outperformance assumption contained in the discount rate (see <u>E3</u>) is within a range that would be considered acceptable for funding purposes; it is also considered to be consistent with the requirement to take a "prudent longer-term view" of the funding of liabilities as required by the UK Government (see A1).

However, in the short term – such as the three yearly assessments at formal valuations – there is the scope for considerable volatility and there is a material chance that in the short-term and even medium term, asset returns will fall short of this target. The stability measures described in <u>Section 3</u> will damp down, but not remove, the effect on employers' contributions.

The Fund does not hold a contingency reserve to protect it against the volatility of equity investments.

#### 4.4 How does this differ for a large stable employer?

The Actuary has developed four key measures which capture the essence of the Fund's strategies, both funding and investment:

- Prudence the Fund should have a reasonable expectation of being fully funded in the long term;
- Affordability how much can employers afford;
- Stewardship the assumptions used should be sustainable in the long term, without having to resort to overly optimistic assumptions about the future to maintain an apparently healthy funding position;
- Stability employers should not see significant moves in their contribution rates from one year to the next, and this will help to provide a more stable budgeting environment.

The key problem is that the key objectives often conflict. For example, minimising the long term cost of the scheme (i.e. keeping employer rates affordable) is best achieved by investing in higher returning assets e.g. equities. However, equities are also very volatile (i.e. go up and down fairly frequently in fairly large moves), which conflicts with the objective to have stable contribution rates.

Therefore a balance needs to be maintained between risk and reward, which has been considered by the use of Asset Liability Modelling: this is a set of calculation techniques applied by the Fund's actuary, to model the range of potential future solvency levels and contribution rates.

The Actuary was able to model the impact of these four key areas, for the purpose of setting a stabilisation approach (see 3.3 Note (b)). The modelling demonstrated that retaining the present investment strategy, coupled with constraining employer contribution rate changes as described in 3.3 Note (b), struck an appropriate balance between the above objectives. In particular the stabilisation approach currently adopted meets the need for stability of contributions without jeopardising the Administering Authority's aims of prudent stewardship of the Fund.

Whilst the current stabilisation mechanism is to remain in place until 2017, it should be noted that this will need to be reviewed following the 2016 valuation.

## 4.5 Does the Fund monitor its overall funding position?

The Administering Authority monitors the relative funding position, i.e. changes in the relationship between asset values and the liabilities value, quarterly. It reports this to the regular Pension Fund Panel meetings, and also periodically to employers through newsletters and Employers Forums.

The full Funding Statement Strategy can be accessed from the RBK website via the following link:

http://moderngov.kingston.gov.uk/documents/s51887/B%20Annex%201%20Funding %20Strategy%20statement.pdf

## **APPENDIX 8: Communications Policy Statement**

# STATEMENT OF POLICY CONCERNING COMMUNICATION AS REQUIRED BY REGULATION 61

**The Local Government Pension Scheme Regulations 2013** 

## **Prospective Member**

A prospective member will be provided with a brief guide to the Scheme to assist him/her in his/her decision regarding membership of the Scheme.

#### **New Member**

A new member will be issued with a statutory notice, a letter about Combined Annual Benefit Statements, and details of where information about the Pension Scheme can be found, within the timescale detailed in the Pension Charter. This will normally be sent to the member's home address where it is available but otherwise will be sent to the employer to distribute. A copy of the Pensions Charter is available on the web pages at <a href="https://www.kingston.gov.uk/pensions">www.kingston.gov.uk/pensions</a>. A senior member of Pension Services will be available to provide a PowerPoint presentation on the advantages of joining the Scheme as required by the employer.

### **Active Member**

A newsletter will be issued at least twice each year. This will be sent to the employer to distribute. All members are invited to the Annual Pension Fund Meeting which is held in October each year. There will be a presentation from the Head of Finance - Strategy and Accounting on the performance of Pension Fund investments, the Pensions Manager on Scheme administration and another presenter on a topical issue.

Briefing sessions on changes to the Scheme will be held when necessary.

## **Deferred Members**

Changes to the Scheme affecting a deferred member will be notified when annual benefit statements are issued unless earlier communication is necessary. A deferred member will be advised that a copy of the Annual Report can be viewed on the web pages together with information about the Annual Pension Fund Meeting.

#### **Pensioner Members**

A newsletter will be issued once each year. Issued in April the newsletter will give a breakdown of payments made over the previous year and advise of the percentage of

pensions increase.

## **Representatives of Employees**

For R.B Kingston, information will be provided through Staff Consultative Committee as necessary. For other employers this will be provided on request.

## **Employers**

All appropriate information received by R.B Kingston will be forwarded on to the named contact at each active employer within 5 days of receipt unless not required to do so by the employer.

## **Web Pages**

All policy statements are on the web pages. A range of forms will be available together with links to other websites with the most up to date information.

## **GLOSSARY**

**Absolute Return** - an investment strategy that tries to achieve a given level of long-term return, often related to cash, rather than related to a benchmark.

**Accounting Period** -The timescale during which accounts are prepared. Local Authority accounts have an overall accounting period of one year from 1 April to 31 March.

**Accounting Policies** - Those principles, bases, conventions, rules and practices applied by an entity that specify how the effects of transactions and other events are to be reflected in its financial statements. Accounting policies define the process whereby transactions and other events are reflected in the financial statements.

**Accounting Standards** - A set of rules explaining how accounts are to be kept. By law, local authorities must follow 'proper accounting practices', which are set out in Acts of Parliament and in professional codes and statements of recommended practice.

**Accruals** - This is the concept that income and expenditure are recognised as they are earned or incurred and not as money is received or paid.

**Active Member** – A member of an occupational pension scheme, who is building up pension benefits in either a defined benefit, or a defined contribution scheme from their current job.

**Actuarial Valuation** – An investigation by the Scheme actuary into the ability of a pension scheme to meet its liabilities.

**Actuary** – An adviser on financial information and assumptions relating to a pension scheme.

**Admitted Body** – A body which can be admitted to the LGPS with the agreement of the Administering Authority. It must be non profit-making and will normally be in receipt of a grant from either central or local government.

**Agency Services** - Services provided by or for another local authority or public body where the cost of carrying out the service is reimbursed.

**Assets** – Any item of economic value owned by an individual or corporation, especially that which could be converted to cash.

**Contingent Assets** - A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future event not wholly within the Council's control.

**Contingent Liabilities** - These are potential losses for which a future event will establish whether a liability exists. As it is not appropriate to establish provisions for such amounts, they are not accrued in the financial statements, but disclosed separately in a note to the Comprehensive Income and Expenditure Statement.

**Creditors** - These are amounts owed by the Council for goods and services supplied, but for which payment has not been made at the end of the financial year.

**Debtors** - These are amounts owed to the Council but not received at the end of the financial year.

**Deferred Member** – A member who is no longer active in the Scheme but is not yet in receipt of a pension.

**Defined Benefits Pension Scheme** - Retirement benefits are determined independently of the investments of the scheme and employers have obligations to make contributions where assets are insufficient to meet employee benefits. The scheme may be funded or unfunded.

**Diversified Growth Fund** – A fund that invests in a wide variety of asset classes in order to deliver real capital appreciation over the medium to long term.

**Equity** – The capital of a company belonging to the ordinary shareholders who have voting rights allowing them to influence the management of the company.

**Fair Value** - Fair value is the amount for which an asset could be exchanged or a liability settled, between knowledgeable, willing parties in an arm's-length transaction.

**Financial Instruments** - A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another.

**Fixed Interest Security** – A security which yields fixed and regular income (interest).

**International Financial Reporting Standards (IFRS)** - The accounting standards adopted by the International Accounting Standards Board (IASB). Local authorities are required to produce 2014/15 accounts using IFRS.

**Interest Cost (Pensions)** - For a defined benefit scheme, the expected increase during the period, in the present value of the scheme liabilities because the benefits are one period closer to settlement.

**Liability** – A financial obligation, debt, claim, or potential loss.

**Past Service Costs** - For a defined benefit scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to, retirement benefits.

**Post Balance Sheet Events** - Events arising after the balance sheet date should be reflected in the statement of accounts if they provide additional evidence of conditions that existed at the balance sheet date and materially affect the amounts to be included.

**Related Parties** - Two or more parties are defined to be related parties when at any time during the financial period concerned, one party has direct or indirect control or influence on the other party, for example;

the parties are subject to common control from the same source; or one party has influence over the financial and operational policies of the other party to an extent that the other party might be inhibited from pursuing at all times its own separate interests; **or** the parties, in entering a transaction, are subject to influence from the same source to such an extent that one of the parties to the transaction has subordinated its own separate interest.

**Related Party Transaction** - A related party transaction is the transfer of assets or performance of services by to or for a related party irrespective of whether a charge is made.

**Scheduled Body** – There are a number of employers who are required to provide membership of the Local Government Pension Scheme to all their employees. These employers are listed in a schedule that appears at the back of the Local Government Pension Scheme Regulations. Unlike admitted bodies, scheduled bodies cannot refuse membership of the Scheme to their employees.

**Security** – Any kind of transferable certificate of ownership.

**Statement of Investment Principles (SIP)** – Trustees of Pension Funds are required to prepare and keep up to date this written statement to show the governance decisions on the investment of scheme's assets.

**Unitised Fund** – An investment vehicle whereby the contributions of unit-holders are pooled and the total amount is then used to purchase assets such as shares, bonds, property and cash.